### WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION

### FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

**YEARS ENDED JUNE 30, 2023 AND 2022** 



# WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION TABLE OF CONENTS YEARS ENDED JUNE 30, 2023 AND 2022

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#### INDEPENDENT AUDITORS' REPORT

West Virginia Higher Education Policy Commission Charleston, West Virginia

### Report on the Audit of the Financial Statements Opinion

We have audited the accompanying financial statements of the business-type activities of the West Virginia Higher Education Policy Commission (the Commission) (a component unit of the West Virginia Higher Education Fund) as of and for the years ended June 30, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

In our opinion, based on our audits and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the Commission as of June 30, 2023 and 2022, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of West Virginia Regional Technology Park Corporation (the Corporation), which represent 35%, (64)%, and 5%, respectively, of the assets, net position, and revenues of the Commission as of June 30, 2023 and 32%, (52)%, and 5%, respectively, of the assets, net position, and revenues of the Commission as of June 30, 2022. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Corporation, is based solely on the report of such other auditors.

#### Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Commission and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Emphasis of Matter

During fiscal year ended June 30, 2023, the Commission adopted Government Accounting Standards Board Statement No. 96, *Subscription-Based Information Technology Arrangements*, as disclosed in Note 16. As a result of the implementation of this standard, the Commission reported a restatement for the change in accounting principle. Our auditors' opinion was not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of Commission's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Schedule of Proportionate Share of TRS Net Pension Liability, Schedule of Employer Contributions, Schedule of Proportionate Share of Net OPEB Liability, and Schedule of Employer Contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Commission's financial statements. The combining schedule of net position and combining schedule of revenues, expenses, and changes in net position (the Supplementary Information) are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the reports of other auditors, the combining schedule of net position and combining schedule of revenues, expenses, and changes in net position is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 13, 2023 on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance. That report does not include consideration of the internal controls over financial reporting for the West Virginia Regional Technology Park Corporation, which was audited by other auditors.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

King of Prussia, Pennsylvania October 13, 2023

#### OVERVIEW OF THE FINANCIAL STATEMENTS AND FINANCIAL ANALYSIS

The Management's Discussion and Analysis is required supplementary information and has been prepared in accordance with the requirements of Governmental Accounting Standards Board (GASB) Standards.

The following discussion and analysis of the West Virginia Higher Education Policy Commission's (the Commission) financial statements provides an overview of its financial activities for the years ended June 30, 2023 and 2022, with a primary focus on the current year. Three years of comparative data are provided for discussion and analysis purposes. There are three financial statements presented: the statement of net position, the statement of revenues, expenses, and changes in net position, and the statement of cash flows.

#### Statement of Net Position

The statement of net position presents the assets, liabilities, deferred outflows, and deferred inflows of resources and net position of the Commission as of June 30, 2023 and 2022. The statement of net position is a point of time financial statement. The purpose of the statement of net position is to present to the readers of the financial statements a fiscal snapshot of the Commission. The statement of net position presents end-of-year data concerning Assets (current and noncurrent), Deferred Outflows, Liabilities (current and noncurrent), Deferred Inflows, and Net Position (assets and deferred outflows minus liabilities and deferred inflows).

From the data presented, readers of the statement of net position are able to determine the resources available to continue the operations of the Commission. They are also able to determine how much the Commission owes vendors, employees and lending institutions as well as the amount of deferred inflows and outflows. Finally, the statement of net position provides a picture of the net position (assets and deferred outflows minus liabilities and deferred inflows).

Net position is divided into three major categories. The first category, net investment in capital assets provides the Commission's equity in land, buildings, furniture, and equipment owned by the Commission, net of any related debt. The next net position category is restricted, which is divided into two categories, nonexpendable and expendable. The nonexpendable restricted category is used for an endowment program where funds are invested and the earnings are available for expenditure but the original principal is not. The Commission does not use the nonexpendable category because it does not have an endowment program. The expendable restricted category reflects amounts that are available for expenditure by the Commission but have a specific purpose. The final category is unrestricted. The unrestricted category is used to record amounts that are available to be used for any lawful purpose of the Commission. The deficit is primarily attributable to the 2004, 2007, 2010, 2012 and the two 2017 bond issuances proceeds which were transferred to the Institutions for their capital projects without any assets being received by the Commission in return.

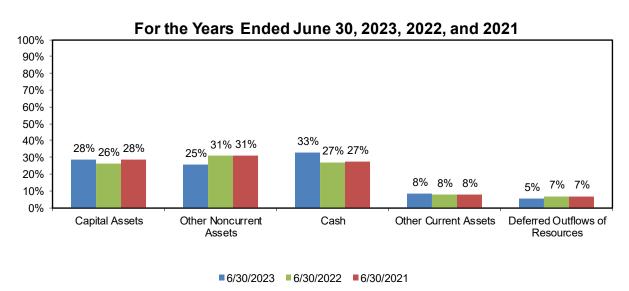
### **Statement of Net Position (Continued)**

### <u>Condensed Statements of Net Position</u> (in thousands of dollars)

	2023	(as	2022 Restated)	2021
Assets Current Assets Other Noncurrent Assets Capital Assets, Net	\$ 90,512 56,498 62,705	\$	107,552 62,985 63,297	\$ 72,096 62,052 61,227
Total Assets	209,715		233,834	195,375
Deferred Outflows	 11,880		12,946	 14,199
Total Assets and Deferred Outflows	\$ 221,595	\$	246,779	\$ 209,574
Liabilities				
Current Liabilities	\$ 33,096	\$	59,787	\$ 30,512
Noncurrent Liabilities	270,978		292,686	305,022
Total Liabilities	304,074		352,474	335,534
Deferred Inflows	7,695		7,406	4,060
Net Position				
Invested in Capital Assets	50,325		57,022	58,172
Restricted - Expendable	67,610		57,926	54,280
Unrestricted	(208,109)		(228,048)	(242,472)
Total Net Position	(90,174)		(113,100)	(130,020)
Total Liabilities, Deferred Inflows,				
and Net Position	\$ 221,595	\$	246,779	\$ 209,574

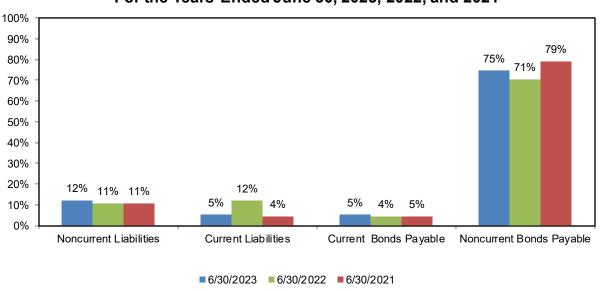
**Statement of Net Position (Continued)** 

### **Assets and Deferred Outflows Composition**



### **Liabilities Composition**

#### For the Years Ended June 30, 2023, 2022, and 2021



#### **Statement of Net Position (Continued)**

Major items of note in the statements of net position include:

- As of June 30, 2023, the Commission's financial statements reflect a receivable from the higher education institutions (an internal obligation) related to principal payments owed by the Commission on system-wide debt obligations that were issued on behalf of the University and College Systems before the 2004 issuance. Prior to fiscal year 2002, the system debt had been reflected solely as an obligation of the Commission and the requirement of the institutions to contribute funds to repay this debt was disclosed in a footnote. The internal assignment of this liability was shown as a transfer in the statement of revenue, expenses, and changes in net position during fiscal year 2002. On the statement of net position as of June 30, 2023, a receivable has been recorded for Institutional obligations totaling \$38.5 million out of the total amount due from Institutions of \$32.4 million as compared to \$58.2 million in debt including outstanding University System Bonds of \$26.7 million plus future interest payable of \$31.5 million, but not including bond premiums. As discussed later, the Commission debt for bonds issued in fiscal year 2005 (2004 Series B Bonds), fiscal year 2009 (2009 Series A Bonds), and fiscal year 2011 (2010 Series A, B, and C Bonds) and fiscal year 2012 (Series A and B Bonds) is not allocated to the Institutions as the funding will be forthcoming from excess Lottery Commission proceeds.
- As of June 30, 2023, total current assets of \$90.5 million exceeded total current liabilities of \$33.1 million. As of June 30, 2022, total current assets of \$107.6 million exceeded total current liabilities of \$59.8 million. As of June 30, 2021, total current assets of \$72.1 million exceeded total current liabilities of \$30.5 million. By the nature of the Commission, significant funds flow through the operations reported in these financial statements with further distribution to the West Virginia public institutions in subsequent years based on the decisions of the Commission.
  - Current cash balances at June 30, 2023 were \$72.4 million compared to cash balances as
    of June 30, 2022 and 2021 of \$90.0 million and \$56.2 million, respectively.
  - Current receivables from the Institutions totaled approximately \$7.1 million as of June 30, 2023, and \$6.9 million and \$6.8 million as of June 30, 2022 and 2021, respectively. These receivables primarily represent the Institutions' current obligations for principal payments to be paid on the University and College system-wide bond obligations.

Current liabilities total \$33.1 million, \$59.8 million, and \$30.5 million as of June 30, 2023, 2022, and 2021, respectively. Unearned grant revenues decreased \$26.9 million. Accounts payable decreased \$252,084, and the current portion of bonds payable increased \$611,232. In addition, the amounts due to institutions and affiliates decreased \$576,508. The current portion of notes payable increased \$308,634.

#### **Statement of Net Position (Continued)**

- As of June 30, 2023, 2022, and 2021, noncurrent assets totaled \$119.2 million, \$126.3 million, and \$123.3 million, respectively.
  - Except for capital assets, the most significant portion of noncurrent assets are the receivables from the Institutions that are primarily related to the University and College system-wide bonds. These obligations totaled \$30.4 million as of June 30, 2023 compared to \$35.9 million at June 30, 2022 and \$41.8 million at June 30, 2021. The other amounts due from Institutions reflect the advances made to certain Institutions.
  - Noncurrent cash totaled \$13.3 million as of June 30, 2023, compared to \$14.0 million as of June 30, 2022 and \$15.4 million as of June 30, 2021. The Commission expended about \$39.4 million in cash for capital projects during FY23, \$8.5 during FY 2022, and about \$1.8 million in FY 2021. During FY 2021, the Commission received about \$7.2 million in proceeds from the issuance of the 2017 Series Community and technical College Capital Improvements Revenue Refunding Bonds. The amounts on deposit on June 20, 2022 and 2021, and payable on July 1, 2022 and 2021 for the 2017 Community and Technical College Capital Improvement Revenue Refunding Bonds bond principal payments were \$2.1 million and \$2.0 million, respectively.
- The primary noncurrent liability represents the actual system-wide bonds outstanding, as further described in Note 9 to the financial statements. At June 30, 2023, 2022, and 2021 noncurrent bonds payable totaled \$233.0 million, \$251.2 million, and \$268.9 million, respectively, plus future interest payable on bonds of \$26.3 million as of June 30, 2023, \$28.6 million as of June 30, 2022, and \$30.6 million as of June 30, 2021. The future interest includes payments, which commenced in FY 2014 and are classified as a current liability. In FY 2023, FY 2022, and FY 2021, the related current liability is \$5.2 million, \$5.0 million, and \$4.9 million, respectively.
- Total net position of the Commission was a deficit of \$90.2 million, \$113.2 million, and \$130.0 million, as of June 30, 2023, 2022, and 2021, respectively.
  - Net investment in capital assets of \$50.3 million is primarily the capital assets of the West Virginia Regional Technology Park.
  - The unrestricted net deficit of \$208.1 million is primarily because of bonds outstanding where the funds were provided to the institutions for capital additions but the repayments will be made from excess Lottery funds, if available.

#### Statement of Revenues, Expenses, and Changes in Net Position

Changes in total net position as presented on the statement of net position are based on the activity presented in the statement of revenues, expenses, and changes in net position. The purpose of the statement is to present the revenues of the Commission, both operating and nonoperating, and the expenses of the Commission, operating and nonoperating, and any other revenues, expenses, gains and losses of the Commission.

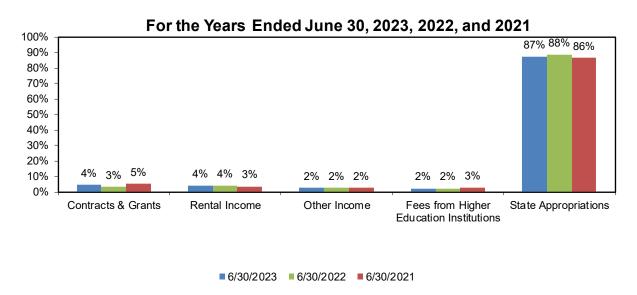
Operating revenues are fees from the Institutions that the Commission by statute can assess them to support the Commission's operations and various initiatives. Additional operating revenue comes from the sale of various services to public and private higher education institutions, public and private K-12, and other state government agencies. Revenue is also received in the form of federal and state grants. Operating expenses are those expenses incurred in the form of staff salaries, benefits and various goods and services to carry out the mission of the Commission. Revenues for which goods and services are not provided are reported as nonoperating revenues. For example, state appropriations are nonoperating because they are provided by the Legislature to the Commission without the Legislature directly receiving commensurate goods and services for those revenues.

### Condensed Statements of Revenues, Expenses, and Changes in Net Position (in thousands of dollars)

	 2023	(as	2022 Restated)	2021
Operating Revenues Operating Expenses Operating Loss	\$ 19,241 29,936 (10,695)	\$	16,678 26,623 (9,945)	\$ 19,939 25,583 (5,644)
Net Nonoperating Revenues	33,409		28,247	29,217
Gain Before Other Revenues, Expenses, Gains, Losses, or Transfers	22,715		18,302	23,572
Capital Payments and Transfers to Institutions and Outside Entities	211		(1,381)	 (1,996)
Increase (Decrease) in Net Position	22,926		16,920	21,576
Net Position - Beginning of Year	(113,100)		(130,020)	(151,596)
Net Position - End of Year	\$ (90,174)	\$	(113,100)	\$ (130,020)

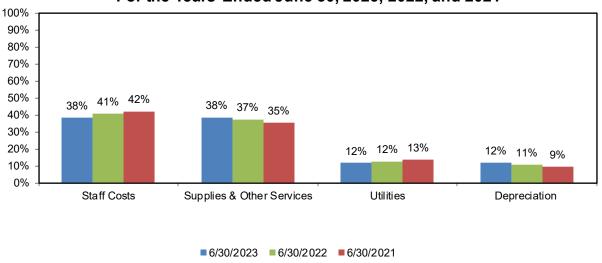
Statement of Revenues, Expenses, and Changes in Net Position (Continued)

### **Total Revenues**



### **Total Operating Expenses**

#### For the Years Ended June 30, 2023, 2022, and 2021



#### Statement of Revenues, Expenses, and Changes in Net Position (Continued)

Major items of note in the statements of revenue, expenses, and change in net position include:

- Operating revenues of the Commission totaled \$19.2 million in FY 2023 compared to \$16.7 million in FY 2022 and \$19.9 million in FY 2021.
  - The amount of fees collected from higher education institutions for the operations of the Commission totaled about \$3.1 million for FY 2023, \$3.8 million for FY 2022, and \$3.3 million for FY 2021. Institutional collections by WVNET decreased \$532,000 in FY2023 and increased \$279,000 in FY 2022.
  - Federal, state, and local grants totaled \$6.3 million in FY 2023 compared to \$4.3 million in FY 2022 and \$7.5 million in FY 2021.
  - Rental income was \$5.8 million, \$5.8 million, and \$5.2 million in FY 2023, FY 2022, and FY 2021, respectively, and is received from tenants occupying space within the West Virginia Regional Technology Park. Lease and service revenues are from four major tenants. The increase in rental income is due to additional space occupied by existing tenants and additional revenues received from new tenants.
- Operating expenses totaled \$29.9 million in FY 2023, \$26.9 million in FY 2022, and \$25.7 in FY 2021. During FY 2023, supplies and other services as well as utility expenses increased over previous years. These increases were offset by savings realized from vacant positions and significant reduction in the OPEB liability.
- Net nonoperating revenue of \$33.4 million in FY 2023 compared to \$28.2 million in FY 2022 and \$29.2 million in FY 2021.
  - State general revenue and lottery appropriations were \$128.0 million in FY 2023 compared to \$128.3 million in FY 2022 and \$129.0 million in FY 2021.
  - Expenditures for student financial aid and other payments to institutions totaled \$108.9 million in FY 2023 compared to \$124.0 million in FY 2022 and \$98.8 million in FY 2021. In FY 2022, the Commission expended \$31.4 million to pay for COVID related expenses that were funded through federal revenues compared to \$6.3 million in FY 2021.
  - Interest on indebtedness declined from \$15.3 million in FY 2022 to \$15.0 million in FY 2023.

#### **Statement of Cash Flows**

The final statement presented by the Commission is the statement of cash flows. The statement of cash flows presents detailed information about the cash activity of the Commission during the year.

#### **Statement of Cash Flows (Continued)**

The statement is divided into five parts. The first section deals with operating cash flows and shows the net cash provided or used by the operating activities of the Commission. The second section reflects cash flows from noncapital financing activities. This section reflects the cash received and spent for nonoperating, noninvesting, and noncapital financing purposes. The third section deals with cash flows from capital and related financing activities. This section deals with the cash used for the acquisition and construction of capital and related items. The fourth section reflects the cash flows from investing activities and shows the purchases, proceeds, and interest received from investing activities. The fifth part reconciles the net cash used in operating activities to the operating income or loss reflected on the statements of revenues, expenses, and changes in net position.

### Condensed Statements of Cash Flows (in thousands of dollars)

	2022					
		2023	(as	Restated)		2021
Cash Provided (Used) by:				_		_
Operating Activities	\$	(6,438)	\$	(6,453)	\$	(3,511)
Noncapital Financing Activities		12,486		65,841		38,356
Capital Financing Activities		(25,912)		(25,673)		(22,094)
Investing Activities		2,256		74		100
Increase (Decrease) in Cash and Cash Equivalents		(17,608)		33,789		12,850
Cash and Cash Equivalents - Beginning of Year		89,980		56,191		43,341
Cash and Cash Equivalents - End of Year	\$	72,372	\$	89,980	\$	56,191

Major items of note in the cash flow statement include:

- Net cash used by operating activities in FY 2023, FY 2022, and FY 2021, was (\$6.4) million, (\$6.5) million, and (\$3.5) million, respectively. Major reconciling items in all fiscal years from the operating loss reported on the statements of revenue, expenses, and changes in net position include depreciation expense and fluctuations in accounts receivable, accounts payable, and accrued liabilities.
- Net cash provided by noncapital financing activities in FY 2023, FY 2022, and FY 2021. was \$12.5 million, \$63.8 million and \$38.4 million, respectively. Noncapital financing sources and uses of funds include state appropriations, receipts for fiduciary governmental entities and disbursements to fiduciary governmental entities and payments to institutions.
- Net cash used in capital financing activities totaled \$25.9 million, \$25.6 million, and \$22.1 million, in FY 2023, FY 2022, and FY 2021, respectively. Capital payments to institutions, purchases of capital assets, disbursements of bond principal and interest payments were offset by the receipt of bond proceeds and capital grants.
- Net cash provided by investing activities totaled \$2.3 million in FY 2023, \$74,000 in FY 2022, and \$100,000 in FY 2021.
- Total cash decreased by \$17.6 million and increased \$33.8 million, and \$12.9 million in FY 2023, FY 2022, and FY 2021, respectively, ending the years at \$72.4 million at June 30, 2023, \$90.0 million at June 30, 2022, and \$56.2 million at June 30, 2021.

#### **Long-Term Debt Activity**

On November 7, 2017, the Commission issued Series 2017 West Virginia Higher Education Policy Commission Community and Technical Colleges Capital Improvement Revenue Refunding Bonds to advance refund the outstanding principal amount of the state of West Virginia Higher Education Policy Commission Community and Technical Colleges Capital Improvement Revenue Refunding Bonds, 2009 Series A and to provide funds to finance the acquisition, construction, equipping or improvement of community and technical college facilities located in the state of West Virginia. The bonds refunded \$66,340,000 in outstanding 2009 Series A bonds.

On December 21, 2017, the Commission issued the state of West Virginia Higher Education Policy Commission Revenue Refunding Bonds (Higher Education Facilities Series 2017). The bonds were issued to provide funds to advance refund the West Virginia Higher Education Policy Commission Revenue Bonds (Higher Education Facilities) 2007 Series A bonds (the 2007 Series A Bonds), and a portion of the West Virginia Higher Education Policy Commission Revenue Bonds (Higher Education Facilities) 2010 Series A bonds (the 2010 Series A Bonds) to reduce debt service payments and to pay the costs associated with the bonds. The bonds refunded and defeased the \$15,765,000 in outstanding 2007 Series A Bonds and \$12,880,000 of the 2010 Series A Bonds.

On June 26, 2012, the Commission issued \$132,165,000 of Series A Bonds and \$11,130,550 of Series B Bonds to refund \$124,585,000 of Series 2004B Revenue Bonds. The savings in annual payment and transfers from the Series 2004B Revenue Bonds construction fund netted approximately \$8 million for additional capital projects. The annual debt service for the 2012 bonds and the remaining 2004B Bonds is equal to that of the 2004B bonds before the refunding. On December 17, 2010, the Commission issued \$16,520,000 of Series A Bonds, \$50,265,000 of Series B Bonds, and \$10,080,000 of Series C Bonds. State Lottery proceeds of a maximum of \$20,000,000 per year are used to pay bond debt service. In addition to the Lottery revenues, registration and tuition fees and educational and general capital fees collected at the institutions (Universities and Colleges) from students are used for the Commission's bond indebtedness.

The Commission made all required debt service payments and repaid principal of \$17.4 million in FY 2023, \$15.8 million in FY 2022, and \$14.9 million in FY 2021, respectively, related to the bonds outstanding. See Notes 7 and 8 to the financial statements for further detail of long-term debt.

#### Other Factors Impacting the Financial Position and Results of Operations of the Commission

The Commission in partnership with the West Virginia Community and Technical College System and the West Virginia Department of Education is sponsoring the West Virginia Climb campaign. The goal of the campaign is to have 60% of the state's workforce with a formal education credential beyond high school by the year 2030. Achievement of the goal would double the percentage of working age West Virginians with a high-quality postsecondary credential. It is estimated that 60% of working West Virginians will need a certificate or degree in order to meet future workforce demands.

### Other Factors Impacting the Financial Position and Results of Operations of the Commission (Continued)

The achievement of the West Virginia Climb goal for the higher education system is dependent upon many factors, one of which is adequate resources to implement the strategies necessary to achieve the goals. At the present time, the Commission itself maintains a strong financial condition. Although the net position of the Commission is reported as a deficit of \$90.2 million, \$31.5 million of future interest payable on the 2000 Series A Bonds (repayment on these bonds began during FY 2014) and the \$86.3 million of debt on the 2012 Series A and B Bonds will be paid by Lottery Commission excess proceeds, if available. In addition, \$58.4 million of debt on 2017 Series Community and Technical College Capital Improvement Revenue Refunding Bonds will be paid by the Lottery Commission excess proceeds, if available, and \$50.2 million of debt on the 2010 Series A and B Facilities Bonds will also be paid by the Lottery Commission excess proceeds, if available. In the event that excess Lottery Commission proceeds are not available, the Institutions will be responsible for providing the moneys for repayment of the debt except on the 2017 Community and Technical College Capital Improvement Revenue Refunding Bonds Series A. The vast majority of the funding that is reported in the financial statements of the Commission is ultimately assigned to the public higher education institutions in the state for capital projects, grants, scholarships, and special projects. This funding is critical to the success of the higher education system in meeting the compact goals.

The Commission entered into an agreement on February 25, 2011 with the Union Carbide Corporation (UCC) a wholly owned subsidiary of The Dow Chemical Company (Dow) for the donation of property known as Union Carbide Corporation's Technology Park in the City of South Charleston, County of Kanawha, and state of West Virginia. This property consists of 258 acres, several major buildings, and infrastructure. On December 15, 2011, the deed for the property transferred to the Commission. The Commission has opened the Tech Park to other business to enhance economic development opportunities. Kanawha Valley Community and Technical College has relocated their campus to the site with the renovation of one of the existing buildings and there and an Advanced Technology Center for community college technical training and education was completed. The net value of the capital gifts of equipment and buildings was \$21.0 million, which was recognized in FY 2012. During FY 2022, the West Virginia Regional Technology Park's operating revenues totaled \$8.0 million, including \$5.8 million in rental income. Total operating expenses for FY 2023, were \$8.3 million, including \$3.2 million for utilities.

#### **Economic Outlook**

For FY 2024 the Governor has asked state agencies, including public higher education, to submit appropriation requests equal to the fiscal year 2023 amounts. The FY 2023 state appropriations for higher education did not change significantly compared to the previous year.

# WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION STATEMENTS OF NET POSITION JUNE 30, 2023 AND 2022

Appropriations Due from Primary Government Accounts Receivable - Net Leased Asset Receivable Interest Receivable Receivable from Institutions - Current Portion Total Current Assets  NONCURRENT ASSETS Cash and Cash Equivalents Accounts Receivable Leased Asset Receivable Receivable from Institutions Interest Receivable Receivable From I	ASSETS AND DEFERRED	2023	2022 (As Restated)
Cash and Cash Equivalents       \$ 72,373,078       \$ 88         Appropriations Due from Primary Government       3,752,309       3         Accounts Receivable - Net       4,288,577       5         Leased Asset Receivable       1,281,745       1         Interest Receivable       1,251,745       1         Prepaid Expense       446,203       2         Other Assets       -       -         Receivable from Institutions - Current Portion       7,111,177       6         Total Current Assets       90,511,819       10         NONCURRENT ASSETS         Cash and Cash Equivalents       13,299,335       1         Accounts Receivable       2,554,416       2         Leased Asset Receivable       5,196,684       4         Receivable from Institutions       30,361,547       33         Net OPEB Asset       -       -         Right of Use Leased Assets - Net       297,294       4         Right of Use SBITA Assets - Net       4,788,954       4         Capital Assets - Net       62,704,972       6         Total Noncurrent Assets       119,203,202       126         Total Assets       209,715,021       23         Deferred Loss on Refunding	OUTFLOWS OF RESOURCES		
Cash and Cash Equivalents       13,299,335       14         Accounts Receivable       2,554,416       2         Leased Asset Receivable       5,196,684       4         Receivable from Institutions       30,361,547       38         Net OPEB Asset       -       -         Right of Use Leased Assets - Net       297,294       -         Right of Use SBITA Assets - Net       4,788,954       -         Capital Assets - Net       62,704,972       65         Total Noncurrent Assets       119,203,202       126         Total Assets       209,715,021       233         Deferred Loss on Refunding       11,419,957       12         Deferred Outflows Related to OPEB       345,154         Deferred Outflows Related to Pensions       115,340	Cash and Cash Equivalents Appropriations Due from Primary Government Accounts Receivable - Net Leased Asset Receivable Interest Receivable Prepaid Expense Other Assets Receivable from Institutions - Current Portion	3,752,309 4,288,577 1,288,730 1,251,745 446,203	\$ 89,980,841 3,951,136 5,256,569 872,809 252,703 249,809 117,518 6,870,311 107,551,696
Deferred Loss on Refunding11,419,95712Deferred Outflows Related to OPEB345,154Deferred Outflows Related to Pensions115,340	Cash and Cash Equivalents Accounts Receivable Leased Asset Receivable Receivable from Institutions Net OPEB Asset Right of Use Leased Assets - Net Right of Use SBITA Assets - Net Capital Assets - Net Total Noncurrent Assets	2,554,416 5,196,684 30,361,547 - 297,294 4,788,954 62,704,972 119,203,202	14,046,817 2,454,133 4,456,877 35,922,724 37,390 1,791,058 4,275,923 63,297,208 126,282,130 233,833,826
	Deferred Loss on Refunding Deferred Outflows Related to OPEB Deferred Outflows Related to Pensions Total Deferred Outflows of Resources	345,154 115,340 11,880,451	12,520,089 293,833 131,645 12,945,567 \$ 246,779,393

# WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION STATEMENTS OF NET POSITION (CONTINUED) JUNE 30, 2023 AND 2022

	2023	2022 (As Restated)
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION	2023	(As Nestated)
CURRENT LIABILITIES		
Accounts Payable	\$ 1,944,333	\$ 2,196,974
Amounts Due to Institutions and Affiliates	1,276,255	1,852,763
Accrued Liabilities	647,767	980,518
Deposits	134,485	3,420
Unearned Grants Revenue	, -	26,854,449
Unearned Revenue - Services	110,200	93,865
Compensated Absences - Current Portion	652,927	694,346
Interest Payable	8,907,273	9,007,886
Lease Obligation	288,664	386,794
Notes Payable - Current Portion	650,165	341,531
SBITA Liability	1,910,517	1,412,941
Bonds Payable - Current Portion	16,573,176	15,961,944
Total Current Liabilities	33,095,762	59,787,431
	,,	, - , -
NONCURRENT LIABILITIES		
Compensated Absences	283,792	277,754
Future Interest Payable	26,255,607	28,603,067
Net Pension Liability	259,856	177,985
Other Postemployment Benefit Liability	142,756	-
Lease Obligation	-	1,361,226
Notes Payable	8,127,057	8,216,007
SBITA Liability	2,877,379	2,801,166
Bonds payable	233,031,799_	251,249,086
Total Noncurrent Liabilities	270,978,246	292,686,291
Total Liabilities	304,074,008	352,473,722
DEFENDED INCLOSES OF DECOUDOES		
DEFERRED INFLOWS OF RESOURCES	607 610	1 400 710
Deferred Inflows Related to OPEB	607,612	1,402,718
Deferred Inflows Related to Pensions	119,519	281,481
Deferred Inflows Related to Leases	6,968,203	5,721,472
Total Deferred Inflows of Resources	7,695,334	7,405,671
Total Liabilities and Deferred Inflows of Resources	311,769,342	359,879,393
NET POSITION		
Net Investment in Capital Assets	50,325,289	57,022,372
Restricted - Expendable	67,609,634	57,925,860
Unrestricted	(208,108,793)	(228,048,232)
Total Net Position	(90,173,870)	(113,100,000)
. Star Hot I Soldon	(00, 110,070)	(1.13, 100,000)
Total Liabilities, Deferred Inflows of Resources,		
and Net Position	\$ 221,595,472	\$ 246,779,393

# WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION YEARS ENDED JUNE 30, 2023 AND 2022

	2023	_(As	2022 Restated)
OPERATING REVENUES			
Institutional Collections	\$ 3,118,342	\$	3,260,283
Contracts and Grants:			
Federal	4,887,256		3,447,088
State	1,076,657		779,240
Private	364,500		92,130
Rental Income	5,755,382		5,814,190
Sales and Services of Educational Activities	3,516,107		3,130,906
Miscellaneous - Net	522,782		153,975
Total Operating Revenues	19,241,026		16,677,812
OPERATING EXPENSES			
Salaries and Wages	9,600,311		9,486,753
Benefits	1,803,954		1,456,637
Supplies and Other Services	11,506,709		8,409,386
Utilities	3,465,273		3,362,327
Depreciation and Amortization	 3,559,344		3,908,175
Total Operating Expenses	 29,935,591		26,623,278
OPERATING LOSS	(10,694,565)		(9,945,466)
NONOPERATING REVENUES (EXPENSES)			
State Appropriations	76,067,275		76,279,954
State Lottery Appropriations	52,013,911		52,013,244
Investment Gain	2,470,481		127,433
Payments Made on Behalf of the Commission	268,509		51,044
Institutional Debt Service Payments from Institutions:			
Interest	6,486,355		6,591,121
Other	456,239		441,111
Interest	(15,035,662)		(15,323,690)
Student Financial Aid and Other Payments to Institutions	(108,867,887)		(123,993,345)
Federal Revenue	16,391,113		31,412,432
Other Nonoperating Revenues - Net	 3,159,116		647,978
Net Nonoperating Revenues	33,409,450		28,247,282
INCOME BEFORE OTHER REVENUES, EXPENSES,			
GAINS, LOSSES, OR TRANSFERS	22,714,885		18,301,816
CAPITAL PAYMENTS AND TRANSFERS TO INSTITUTIONS			
AND OUTSIDE ENTITIES	 211,245		(1,381,457)
INCREASE IN NET POSITION	22,926,130		16,920,359
Net Position - Beginning of Year	 (113,100,000)		(130,020,359)
NET POSITION - END OF YEAR	\$ (90,173,870)	\$	(113,100,000)

# WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION STATEMENTS OF CASH FLOWS YEARS ENDED JUNE 30, 2023 AND 2022

	2023	2022 (as Restated)
CASH FLOWS FROM OPERATING ACTIVITIES	2025	(as Nesialed)
Institutional Collections	\$ 2,340,745	\$ 2,989,354
Contracts and Grants	6,471,245	3,788,090
Payments to and on Behalf of Employees	(12,491,803)	(11,750,903)
Payments to Suppliers	(11,255,088)	(7,273,327)
Payments to Utilities	(3,353,134)	(3,718,247)
Rental Income Receipts	7,794,136	6,195,689
Sales and Service of Educational Activities	3,515,551	3,161,871
Other	540,000	154,258
Net Cash Used by Operating Activities	(6,438,348)	(6,453,215)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
State Appropriations	128,280,013	129,203,197
Federal COVID revenues	(10,365,838)	58,169,381
Payments to Institutions	(105,428,107)	(121,531,986)
Net Cash Provided by Noncapital Financing Activities	12,486,068	65,840,592
CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES		
Proceeds from Debt Issuances	811,252	6,058,425
Institutional Receipts for Debt Service	13,004,538	12,994,336
Purchases of Capital Assets	(3,919,249)	(8,532,736)
Principal Paid on Bonds	(17,421,300)	(15,788,717)
Proceeds from Sale of Capital Assets	· -	20,000
Interest Paid on Bonds	(16,778,894)	(17,043,119)
Principal Paid on Notes	(591,568)	(555,908)
Interest Paid on Notes	(218,660)	(120,592)
Leases/SBITA Principal Payments	(358,527)	(1,765,901)
Capital Payments and Transfers to Institutions and Outside Entities	(175,482)	(1,902,028)
Capital Loans to Institutions	(1,550,000)	(1,000,000)
Capital Loan Repayments from Institutions	808,367	838,479
Interest Paid on Leases/SBITAs	(269,624)	(271,854)
Deposits to Noncurrent Cash and Cash Equivalents	(20,223,819)	(16,574,603)
Withdrawals from Noncurrent Cash and Cash Equivalents	20,971,304	17,971,445
Net Cash Used by Capital Financing Activities	(25,911,662)	(25,672,773)
CASH FLOWS FROM INVESTING ACTIVITIES		
Receipts from Investment Income	2,256,179	74,199
Net Cash Provided by Investing Activities	2,256,179	74,199
INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(17,607,763)	33,788,803
Current Cash and Cash Equivalents - Beginning of Year	89,980,841	56,192,038
CURRENT CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 72,373,078	\$ 89,980,841

# WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION STATEMENTS OF CASH FLOWS (CONTINUED) YEARS ENDED JUNE 30, 2023 AND 2022

		2023	_(a	2022 s Restated)
RECONCILIATION OF OPERATING LOSS TO NET		_		_
CASH USED BY OPERATING ACTIVITIES	•	(40.004.505)	•	(0.045.400)
Operating Loss	\$	(10,694,565)	\$	(9,945,466)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:				
Depreciation and Amortization Expense		2 761 401		2 000 175
Changes in Assets and Liabilities:		3,761,401		3,908,175
Accounts Receivables - Net		1,321,184		(2,411,629)
Prepaid Expenses		(196,394)		277,381
Lease Receivable		(1,155,728)		(2,279,494)
Accounts Payable		246,032		426,161
Amounts due to Institutions and Affiliates		(59,172)		400,683
Accrued Liabilities		(332,750)		77,612
Other Postemployment Benefit Related Amounts		180,146		(572,355)
Defined Benefit Pension Related Amounts		(910,213)		(375,847)
Compensated Absences		(35,381)		57.726
Other Assets		140,461		(117,515)
Deposits Held in Custody for Others		131,065		(2,282)
Unearned Revenue		(81,165)		162,550
Deferred Inflows		1,246,731		3,941,084
Net Cash Used by Operating Activities	\$	(6,438,348)	\$	(6,453,216)
3	<u> </u>	(0,100,010)		(0,100,210)
SIGNIFICANT NONCASH TRANSACTIONS				
Capital Transfers to Institutions Included in Accounts Payable	\$	<u>-</u>	\$	161,727
Expenses Paid on Behalf of the Commission	\$	268,509	\$	51,045

#### NOTE 1 ORGANIZATION

On March 19, 2000, the West Virginia Legislature enacted Senate Bill No. 653 (S.B. 653), which restructured public higher education in West Virginia.

S.B. 653 also created the West Virginia Higher Education Policy Commission (governing board) which is responsible for developing, gaining consensus around, and overseeing the implementation and development of a higher education public policy agenda except for those institutions covered by Senate Bill No. 448. The West Virginia Higher Education Policy Commission (entity) (the Commission) consists of two divisions. The first division encompasses the administrative functions and the second division accounts for the West Virginia Network for Educational Telecommuting (WVNET). Oversight of WVNET lies with the administrative division. WVNET was originally created in 1975 to provide central computing facilities and wide-area network communications services as a resource for the public colleges and universities in the state of West Virginia (the State).

On March 12, 2011, the West Virginia Legislature enacted Senate Bill 484, which allowed for the creation of a management organization for the oversight of day-to-day operations at the WV Regional Technology Park (Tech Park) which was created by the gift of the former Union Carbide Corporation Tech Center to the Commission. WV Regional Technology Park Corp. (the Corporation or WVRTC) was incorporated under the laws of the State as a nonprofit, nonstock corporation on April 13, 2011. The Commission transferred the Tech Park property to the Corporation on July 1, 2011. The Commission maintains title and is the owner to the land, buildings, and improvements that comprise the Tech Park. The Corporation is included in the financial statements as a blended component unit.

Each Institutional Governing Board (all institutions, the Commission, and the West Virginia Council for Community and Technical College Education (the Council) comprise the West Virginia Higher Education Fund, (the Fund) has certain powers and duties, including, but not limited to, the power to determine, control, supervise, and manage the financial, business, and educational policies and affairs of the institution(s) under its jurisdiction; the duty to develop a master plan for the institution; the power to prescribe the specific functions and institution's budget request; the duty to review, at least every five years, all academic programs offered at the institution; and the power to fix tuition and other fees for the different classes or categories of students enrolled at the institution(s).

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Commission have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as prescribed by GASB standards. The financial statement presentation required by GASB provides a comprehensive, entity-wide perspective of the Commission's assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, revenues, expenses, changes in net position, and cash flows.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Reporting Entity**

The Commission is a statutory entity and component unit of the West Virginia Higher Education Fund and represents separate funds of the state that are not included in the state's general fund. The Commission is a separate entity, which along with all state institutions of higher education and the Council, forms the West Virginia Higher Education Fund of the State. The West Virginia Higher Education Fund is considered a component unit of the state and its financial statements are discretely presented in the state's comprehensive annual financial report.

The accompanying financial statements present all funds under the authority of the Commission, including the Corporation, which is a statutory entity and a blended component unit of the Commission. The basic criteria for inclusion in the accompanying financial statements is the exercise of oversight responsibility derived from the Commission's ability to significantly influence operations and accountability for fiscal matters of the Corporation.

#### **Financial Statement Presentation**

GASB establishes standards for external financial reporting for public colleges and universities and requires that financial statements be presented on a basis to focus on the Commission as a whole. Net position is classified into four categories according to external donor restrictions or availability of assets for satisfaction of Commission obligations. The Commission's net position is classified as follows:

Net Investment in Capital Assets – This represents the Commission's total investment in capital assets, net of accumulated depreciation and outstanding debt obligations related to capital assets, including those on individual institutions' financial statements. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.

Restricted Net Position – Expendable – This includes resources in which the Commission is legally or contractually obligated to spend resources in accordance with restrictions imposed by external third parties.

The West Virginia Legislature, as a regulatory body outside the reporting entity, has restricted the use of certain funds by Article 10, Fees and Other Money Collected at State Institutions of Higher Education, of the West Virginia State Code (the Code). House Bill No. 101, passed in March 2004, simplified the tuition and fee restrictions to auxiliaries and capital items. These activities are fundamental to the normal ongoing operations of the related institutions. These restrictions are subject to change by future actions of the West Virginia Legislature. The Commission does not have any such Coderestricted net position at June 30, 2023 and 2022.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Financial Statement Presentation (Continued)**

<u>Restricted Net Position – Nonexpendable</u> – This includes endowment and similar type funds in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purpose of producing present and future income, which may either be expended or added to principal. There was no nonexpendable net position as of June 30, 2023 and 2022.

<u>Unrestricted Net Position</u> – Unrestricted net position represents liabilities in excess of resources derived from student tuition and fees, state appropriations, and sales and services of educational activities. The deficit will be funded by future amounts to be received from the Lottery Commission if such excess funds are available, or are to be billed to institutions in future years.

#### **Basis of Accounting**

For financial reporting purposes, the Commission is considered a special-purpose government engaged only in business-type activities. Accordingly, the Commission's financial statements have been prepared on the accrual basis of accounting with a flow of economic resources measurement focus. Revenues are reported when earned and expenses when materials or services are received. All interdivision accounts and transactions have been eliminated.

#### Cash and Cash Equivalents

For purposes of the statements of net position, the Commission considers all highly liquid investments with an original maturity of three months or less to be cash equivalents.

Cash and cash equivalents balances on deposit with the State of West Virginia Treasurer's Office (the State Treasurer) are pooled by the State Treasurer with other available funds of the State for investment purposes by the West Virginia Board of Treasury Investments (BTI). These funds are transferred to the BTI, and the BTI is directed by the State Treasurer to invest the funds in specific external investment pools in accordance with the Code, policies set by the BTI, provisions of bond indentures, and the trust agreements when applicable. Balances in the investment pools are recorded at fair value or amortized cost, which approximates fair value. Fair value is determined by a third-party pricing service based on asset portfolio pricing models and other sources in accordance with GASB. The BTI was established by the State Legislature and is subject to oversight by the State Legislature. Fair value and investment income are allocated to participants in the pools based upon the funds that have been invested. The amounts on deposit are available for immediate withdrawal or on the first day of each month for the WV Short Term Bond Pool and, accordingly, are presented as cash and cash equivalents in the accompanying financial statements.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Cash and Cash Equivalents (Continued)**

The BTI maintains the Consolidated Fund investment fund, which consists of eight investment pools and participant-directed accounts, three of which the Commission may invest in. These pools have been structured as multi-participant variable net position funds to reduce risk and offer investment liquidity diversification to the Fund participants. Funds not required to meet immediate disbursement needs are invested for longer periods. A more detailed discussion of the BTI's investment operations pool can be found in its annual audited financial report. A copy of that annual report can be obtained from the following address: 1900 Kanawha Blvd East, Room E-122, Charleston, West Virginia 25305, or <a href="http://www.wvbti.com">http://www.wvbti.com</a>.

#### **Appropriations Due from Primary Government**

For financial reporting purposes, appropriations due from the state are presented separate from cash and cash equivalents, as amounts are not specific deposits with the State Treasurer but are obligations of the state.

#### Allowance for Doubtful Accounts

It is the Commission's policy to provide for future losses on uncollectible accounts, contracts, grants, and loans receivable based on an evaluation of the underlying account; contract, grant, and loan balances; the historical collectability experienced by the Commission on such balances; and such other factors which, in the Commission's judgment, require consideration in estimating doubtful accounts.

#### Noncurrent Cash and Cash Equivalents

Cash and cash equivalents that are (1) externally restricted to make debt service payments and long-term loans to students, or to maintain sinking or reserve funds, (2) to purchase capital or other noncurrent assets or settle long-term liabilities for the Commission or any of its institutions, and (3) restricted nonexpendable net position, are classified as noncurrent assets in the accompanying statements of net position. As of June 30, 2023 and 2022, there was no restricted nonexpendable net position or cash and cash equivalents.

#### Capital Assets

Capital assets include buildings, software, intangibles, and furniture and equipment. Capital assets are stated at cost at the date of acquisition or construction, or acquisition value at the date of donation in the case of gifts. Depreciation or amortization is computed using the straight-line method over the estimated useful lives of the assets, generally 3 to 7 years for software and intangibles; 3 to 10 years for furniture and equipment; 15 years for land improvements, and 30 years for buildings. The Commission uses a capitalization policy of \$5,000.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Subscription-Based Information Technology Arrangements (SBITA) Assets

SBITA assets include various software used for educational and administrative purposes for various terms under long-term, non-cancelable agreements. SBITAs are initially measured as the sum of the present value of payments expected to be made during the term, payments associated with the contract made to the vendor at the commencement of the contractual term, when applicable, and capitalizable implementation costs, less any vendor incentives received form the vendor at the commencement of the contractual term. Amortization is computed using the straight-line method over the term of the agreement. The Commission uses a capitalization policy of \$5,000.

#### **Unearned Revenue**

Cash received for programs or activities to be conducted primarily in the next fiscal year are classified as unearned revenue.

#### Compensated Absences and Other Postemployment Benefits

GASB provides standards for the measurement, recognition, and display of other postemployment benefits (OPEB) expenditures, assets, and liabilities, including applicable note disclosures and required supplementary information. During fiscal year 2006, House Bill No. 4654 was established to create a trust fund for OPEB for the state. Effective July 1, 2007, the Commission was required to participate in this multiple employer cost-sharing plan, the West Virginia Retiree Health Benefit Trust Fund, sponsored by the state. Details regarding this plan and the stand-alone financial statements can be obtained by contacting West Virginia Public Employees Insurance Agency (PEIA), State Capitol Complex, Building 5, Room 1001, 1900 Kanawha Boulevard, East, Charleston, West Virginia 25305-0710 or http://www.wvpeia.com.

GASB requires entities to accrue for employees' rights to receive compensation for vacation leave or payments in lieu of accrued vacation or sick leave as such benefits are earned and payment becomes probable. The Commission's full-time employees earn up to two vacation leave days for each month of service and are entitled to compensation for accumulated, unpaid vacation leave upon termination. Full-time employees also earn one and one-half sick leave days for each month of service and are entitled to extend their health or life insurance coverage upon retirement in lieu of accumulated, unpaid sick leave. Generally, two days of accrued sick leave extends health insurance for one month of single coverage and three days extends health insurance for one month of family coverage. For employees hired after 1988 or who were hired before 1988 but did not choose such coverage until after 1988 but before July 1, 2001, the employee shares in the cost of the extended benefit coverage to the extent of 50% of the premium required for the extended coverage. Employees hired July 1, 2001, or later will no longer receive sick leave credit toward insurance premiums when they retire. Additionally, all retirees have the option to purchase continued coverage regardless of their eligibility for premium credits. This liability is now provided for under the multiple employer cost-sharing plan approved by the state.

The estimated expense and expense incurred for the vacation leave or OPEB benefits are recorded as a component of benefits expense on the statements of revenues, expenses, and changes in net position.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Net Pension Liability**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the West Virginia Teachers' Retirement System (TRS), administered by the West Virginia Consolidated Public Retirement Board (CPRB), and additions to/reductions from the TRS fiduciary net position have been determined on the same basis as they are reported in the TRS financial statements, which can be found at https://www.wvretirement.com/Publications.html#CAFR. The plan schedules of TRS are prepared using the accrual basis of accounting and economic resources measurement focus in accordance with GAAP as prescribed by GASB.

Employer contributions are recognized when due and the employer has a legal requirement to provide the contributions. Investments are reported at fair value. Detailed information on investment valuation can be found in the TRS financial statements. Management of TRS has made certain estimates and assumptions relating to employer allocation schedules, and actual results could differ (Note 10).

#### **Future Interest Payable**

Interest on capital accretion bonds is recognized over the life of the related bonds on the interest method.

#### **Bonds**

Bond premiums or discounts are amortized over the life of the related bonds.

#### **Deferred Outflows of Resources**

Consumption of net assets by the Commission that is applicable to a future fiscal year is reported as a deferred outflow of resources on the statements of net position. As of June 30, 2023 and 2022, the Commission had a deferred loss on refunding of \$11,419,957 and \$12,520,089, respectively, and deferred outflows of resources related to pensions of \$115,340 and \$131,645 as of June 30, 2023 and 2022, respectively (Note 11). As of June 30, 2023 and 2022, the Commission had deferred outflows of resources related to OPEB of \$345,154 and \$293,833, respectively (Note 10).

#### **Deferred Inflows of Resources**

Acquisition of net assets by the Commission that is applicable to a future fiscal year is reported as a deferred inflow of resources on the statements of net position. As of June 30, 2023 and 2022, the deferred inflows related to pensions were \$119,519 and \$281,481, respectively (Note 11). As of June 30, 2023 and 2022, the Commission had deferred inflows of resources related to OPEB of \$607,612 and \$1,402,718, respectively (Note 10). As of June 30, 2023 and 2022, the commission had deferred inflows of resources related to leases of \$6,968,203 and \$5,721,472, respectively (Note 12).

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Risk Management**

The state's Board of Risk and Insurance Management (BRIM) provides general, property, and casualty coverage to the Commission and its employees. Such coverage may be provided to the Commission by BRIM through self-insurance programs maintained by BRIM or policies underwritten by BRIM that may involve experience-related premiums or adjustments to BRIM.

BRIM engages an independent actuary to assist in the determination of its premiums so as to minimize the likelihood of premium adjustments to the Commission or other participants in BRIM's insurance programs. As a result, management does not expect significant differences between premiums the Commission is currently charged by BRIM and the In addition, through its participation in the PEIA and third-party insurers, the Commission has obtained health, life, prescription drug coverage, and coverage for job-related injuries for its employees. In exchange for payment of premiums to PEIA and the third-party insurer, the Commission has transferred its risks related to health, life, prescription drug coverage, and job-related injuries.

#### Classification of Revenues

The Commission has classified its revenues according to the following criteria:

<u>Operating Revenues</u> – Operating revenues include activities that have the characteristics of exchange transactions, such as (1) fees from higher education institutions; (2) most federal, state, local, and nongovernmental grants, and contracts; (3) federal appropriations for land grant institutions, and (4) revenue from leasing.

Nonoperating Revenues – Nonoperating revenues include activities that have the characteristics of nonexchange transactions, such as gifts and contributions and other revenues that are defined as nonoperating revenues by GASB, such as state and federal appropriations, investment income/loss, and sale of capital assets (including natural resources).

Other Revenues – Other revenues consist primarily of capital appropriations, grants, and gifts.

#### **Use of Restricted Net Position**

The Commission has not adopted a formal policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available. Generally, the Commission attempts to utilize restricted funds first when practical.

#### **Institutional Collections**

Institutional collections represent revenues earned from colleges and universities throughout the state for the use of central site (WVNET) computing services.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Government Grants and Contracts**

Government grants and contracts normally provide for the recovery of direct and indirect costs, subject to audit. The Commission recognizes revenue associated with direct costs as the related costs are incurred. Recovery of related indirect costs is generally recorded at fixed rates negotiated for a period of one to five years.

#### Interest on Indebtedness

The Commission accounts for interest on debt as an expense of the period in which it is incurred.

#### Student Financial Aid and Other Payments to Institutions

The Commission records financial aid and other payments to institutions as an expense of the period in which it is disbursed to the institutions.

#### **Income Taxes**

The Commission is exempt form income taxes under Section 115 of the Internal Revenue Code (IRC) as a governmental entity. It is also recognized by the Internal Revenue Service (IRS) as an organization described in Section 501(c)(3) of the IRC.

#### Cash Flows

Any cash and cash equivalents escrowed, restricted for noncurrent assets, or in funded reserves have not been included as cash and cash equivalents for the purpose of the statements of cash flows.

#### **Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### Newly Adopted Statements Issued by the Governmental Accounting Standards Board (GASB)

In May 2020, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITA), which is effective for fiscal years beginning after June 15, 2022. This standard defines a SBITA; establishes that a SBITA results in a right-to-use subscription asset (intangible asset) and a corresponding subscription liability; provides the capitalization criteria for costs related to SBITA activity other than subscription payments, including implementation costs of a SBITA; and requires note disclosures regarding a SBITA.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Newly Adopted Statements Issued by the Governmental Accounting Standards Board (GASB) (Continued)

As a result of adopting Statement No. 96, the statement of net position as of June 30, 2022 has been restated resulting in an increase of intangible right-to-use assets and subscription liabilities. Such opening balance sheet adjustments were calculated using the facts and circumstances that existed at July 1, 2021 as prescribed by Statement No. 96. The statement of revenues, expenses, and changes in net position for the period ending June 30, 2022 was also restated to reflect the impact of Statement No. 96 resulting in an increase in ending net position of \$77,637. A reclass and decrease of software licenses and other service expense and an increase in amortization and interest expense were recorded. The statement of cash flows for the period ending June 30, 2022 was also restated for Statement No. 96; this primarily resulted in a reclassification of cash flows used in operating activities to cash flows used in capital and related financing activities.

#### NOTE 3 CASH AND CASH EQUIVALENTS

The composition of cash and cash equivalents at June 30, 2023, was held as follows:

	Current	Noncurrent	Total
State Treasurer	\$ 62,434,455	\$ 5,965,134	\$ 68,399,589
Municipal Bond Commission	1,680,690	-	1,680,690
Bank	8,257,933	-	8,257,933
Trustee		7,334,201	7,334,201
Total	\$ 72,373,078	\$ 13,299,335	\$ 85,672,413

The composition of cash and cash equivalents at June 30, 2022, was held as follows:

	Current	Noncurrent	Total
State Treasurer	\$ 81,617,475	\$ 5,965,134	\$ 87,582,609
Municipal Bond Commission	1,619,923	-	1,619,923
Bank	6,743,443	-	6,743,443
Trustee	<u>-</u> _	8,081,683	8,081,683
Total	\$ 89,980,841	\$ 14,046,817	\$ 104,027,658

Cash held by the State Treasurer includes \$5,965,134 and \$5,965,134 at June 30, 2023 and 2022, respectively, of restricted cash for sponsored projects, loans, and other purposes.

Cash on deposit with trustee represents funds reserved for debt payments on the University Refunding Revenue Bonds, Series 2010 (the 2010 Bonds) and project expenditures, and debt payments on the University Revenue Bonds, Series 2012 (the 2012 Bonds) (Note 9).

#### NOTE 3 CASH AND CASH EQUIVALENTS (CONTINUED)

The combined carrying amount of cash in bank at June 30, 2023 and 2022, was \$8,257,933 and \$6,743,443 as compared with the combined bank balance of \$8,257,933 and \$6,743,443, respectively. The bank balances were covered by federal depository insurance as noted below or were collateralized by securities held by the state's agent. Regarding federal depository insurance, interest-bearing accounts are insured by the Federal Deposit Insurance Corporation up to \$250,000.

Amounts with the State Treasurer as of June 30, 2023 and 2022, are comprised of \$10,909,869 and \$25,895,127, respectively, held by the State Treasury Fund and not invested, and three investment pools, the WV Money Market Pool, the WV Government Money Market Pool, and the WV Short Term Bond Pool.

<u>Credit Risk</u> – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The following table provides information on the Standard & Poor's rating of the investment pools as of June 30:

	2023		2022	2
	Carrying Value	S & P	Carrying Value	S&P
External Pool	(in Thousands)	Rating	(in Thousands)	Rating
WV Money Market Pool	\$ 54,543,379	AAAm	\$ 58,674,730	AAAm
WV Government Money Market Pool	1,680,690	AAAm	1,619,923	AAAm
WV Short-Term Bond Pool	1,265,651	Not Rated	1,392,829	Not Rated

A Fund rated AAAm has extremely strong capacity to maintain principal stability and to limit exposure to principal losses due to credit, market, and/or liquidity risks. "AAAm" is the highest principal stability fund rating assigned by Standard & Poor's.

<u>Interest Rate Risk</u> – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. All the amounts with the State Treasurer are subject to interest rate risk. The following table provides information on the weighted-average maturities for the WV Money Market Pool and the WV Government Money Market Pool:

	2023		2022		
External Pool	Carrying Value	WAM	Carrying Value	WAM (Days)	
External Pool	(in Thousands)	(Days)	(in Thousands)		
WV Money Market Pool	\$ 54,543,379	19	\$ 58,674,730	45	
WV Government Money Market Pool	1,680,690	18	1,619,923	52	

The following table provides information on the effective duration for the WV Short-Term Bond Pool:

	2023	3	2022	2
		Effective		Effective
	Carrying Value	Duration	Carrying Value	Duration
External Pool	(in Thousands)	(Days)	(in Thousands)	(Days)
WV Short-Term Bond Pool	\$ 1.265.651	609	\$ 1.392.829	563

#### NOTE 3 CASH AND CASH EQUIVALENTS (CONTINUED)

#### Cash in Bank with Trustee

<u>Credit Risk</u> – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. Cash in bank with trustee is governed by provisions of the bond agreement.

		Carrying Value				
		2022				
Investment Type						
Money Market Fund	\$	7,334,201		\$	8,081,684	

<u>Custodial Credit Risk</u> – Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the Commission will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The Commission does not have a formal custodial credit risk policy.

Interest Rate Risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Commission's investment policy limits investment maturities from potential fair value losses due to increasing interest rates. No more than 5% of the money market fund's total market value may be invested in the obligations of a single issuer, with the exception of the U.S. government and its agencies. The Commission does not have a formal interest rate risk policy.

#### NOTE 4 ACCOUNTS RECEIVABLE

Accounts receivable were as follows at June 30:

	 2023	 2022
Student Loan Receivables - Net of Allowance for	 _	 
Doubtful Accounts of \$2,703,104 and \$2,457,485	\$ 3,385,781	\$ 3,322,062
Grants and Contracts Receivable	419,398	549,831
Due from Higher Education Institutions	1,169,978	584,614
Rent Receivable - Net of Allowance for Doubtful Accounts		
of Rent Receivable of \$151,728 and \$97,262	518,090	1,922,776
Employee Conversion Pay Receivable	40,558	52,336
Due from State and State Agencies	 1,309,188	1,279,083
Total	\$ 6,842,993	\$ 7,710,702

### NOTE 5 CAPITAL ASSETS

A summary of capital asset activity for the year ended June 30, 2023, is as follows:

	(a	Beginning Balance as Restated)		Additions	<u>F</u>	Reductions		Ending Balance
Capital Assets Not Being Depreciated:								
Land	\$	15,100,000	\$		\$	-	\$	15,100,000
Construction in Progress		7,609,881		1,752,792		(8,786,423)		576,250
Total Capital Assets Not Being	_		_				_	
Depreciated	\$	22.709.881	\$	1.752.792	\$	(8.786.423)	\$	15.676.250
Other Capital Assets:								
Buildings and Building Improvements	\$	45,799,315	\$	8,382,750	\$	_	\$	54,182,065
Leasehold Improvements	•	83,394	•	-	·	_	·	83,394
Infrastructure		5,020,175		212,314		_		5,232,489
Intangible		1,468,338		,		_		1,468,338
Equipment		16,145,639		775,895		(12,555)		16,908,979
Right-to-Use Leased Assets		2,598,660				(1,092,141)		1,506,519
SBITA		5,580,889		2,504,907		(29,002)		8,056,794
Total Other Capital Assets		76,696,410		11,875,866		(1,133,698)		87,438,578
Less Accumulated Depreciation and Amortization for: Buildings and Building Improvements Leasehold Improvements Infrastructure		9,438,068 71,295 2,252,822		1,795,703 7,156 335,968		- - -		11,233,771 78,451 2,588,790
Intangible		1,253,969		53,443		-		1,307,412
Equipment		14,913,380		765,686		(40,947)		15,638,119
Right-of-Use Leased Assets		807,602		401,623		-		1,209,225
SBITA		1,304,966		1,991,876		(29,002)		3,267,840
Total Accumulated Depreciation and Amortization		30,042,102		5,351,455		(69,949)		35,323,608
Other Capital Assets - Net	\$	46,654,308	\$	6,524,411	\$	(1,063,749)	\$	52,114,970
Capital Asset Summary: Capital Assets Not Being Depreciated or								
Amortized	\$	22,709,881	\$	1,752,792	\$	(8,786,423)	\$	15,676,250
Other Capital Assets		76,696,410		11,875,866		(1,133,698)		87,438,578
Total Cost of Capital Assets		99,406,291		13,628,658		(9,920,121)		103,114,828
Less: Accumulated Depreciation and								
Amortization		30,042,102		5,351,455		(69,949)		35,323,608
Capital Assets - Net	\$	69,364,189	\$	8,277,203	\$	(9,850,172)	\$	67,791,220

#### NOTE 5 CAPITAL ASSETS (CONTINUED)

A summary of capital asset activity for the year ended June 30, 2022 (as restated), is as follows:

	E	Beginning						Ending
		Balance		Additions		Reductions		Balance
Capital Assets Not Being Depreciated:								
Land	\$	15,100,000	\$	-	\$	-	\$	15,100,000
Construction in Progress		14,853,409		6,002,730		(13,246,258)		7,609,881
Total Capital Assets Not Being								
Depreciated	\$	29,953,409	\$	6,002,730	\$	(13,246,258)	\$	22,709,881
Other Capital Assets:								
Buildings and Building Improvements	\$	32,898,849	\$	12,900,466	\$	_	\$	45,799,315
Leasehold Improvements	Ψ	83,394	Ψ	-	Ψ	_	Ψ	83,394
Infrastructure		4,416,863		603,312		_		5,020,175
Intangible		1,468,338		-		_		1,468,338
Equipment		16,106,503		211,809		(172,673)		16,145,639
Right-to-Use Leased Assets		2,598,660				(112,010)		2,598,660
SBITA		3,301,874		2,279,015				5,580,889
Total Other Capital Assets		60,874,481	_	15,994,602		(172,673)		76,696,410
· · · · · · · · · · · · · · · · · · ·						, ,		
Less Accumulated Depreciation and								
Amortization for:								
Buildings and Building Improvements		8,288,885		1,149,183		-		9,438,068
Leasehold Improvements		57,089		14,206		-		71,295
Infrastructure		1,950,410		302,412		-		2,252,822
Intangible		1,253,969		-		-		1,253,969
Equipment		14,345,124		733,608		(165,352)		14,913,380
Right-to-Use Leased Assets		403,801		403,801		-		807,602
SBITA				1,304,966	_			1,304,966
Total Accumulated Depreciation								
and Amortization		26,299,278		3,908,176		(165,352)		30,042,102
Other Capital Assets - Net	\$	34,575,203	\$	12,086,426	\$	(7,321)	\$	46,654,308
Capital Asset Summary:								
Capital Assets Not Being Depreciated or								
Amortized	\$	29,953,409	\$	6,002,730	\$	(13,246,258)	\$	22,709,881
Other Capital Assets	Ψ	60,874,481	Ψ	15,994,602	Ψ	(172,673)	Ψ	76,696,410
Total Cost of Capital Assets		90,827,890		21,997,332	_	(13,418,931)		99,406,291
Less: Accumulated Depreciation and		00,027,000		21,007,002		(10,410,001)		33,400,201
Amortization		26,299,278		3,908,176		(165,352)		30,042,102
,			_	5,555,176	_	(100,002)		33,012,102
Capital Assets - Net	\$	64,528,612	\$	18,089,156	\$	(13,253,579)	\$	69,364,189

Title to certain real property at the institutions is held by the Commission by virtue of legislative assignment from prior system-wide governing boards. Title can be transferred from the Commission to the Institutional Governing Boards upon mutual agreement. Regardless of title, all real property at the institution is recorded in the institution's financial statements.

The Commission maintains certain collections of inexhaustible assets to which no value can be practically determined. Accordingly, such collections are not capitalized or recognized for financial statement purposes. Such collections include contributed works of art that are held for exhibition. These collections are neither disposed of for financial gain nor encumbered in any means.

#### NOTE 5 CAPITAL ASSETS (CONTINUED)

At June 30, 2023 and 2022, the Commission had outstanding contractual commitments of approximately \$516,719 and \$580,675 for property, plant, and equipment expenditures, respectively.

#### NOTE 6 LONG-TERM LIABILITIES

A summary of long-term obligation activity is as follows for the years ended June 30:

			2023		
	Beginning			Ending	Current
	Balance	Additions	Reductions	Balance	Portion
Bonds Payable	\$ 267,211,030	\$ -	\$ (17,606,056)	\$ 249,604,974	\$ 16,573,176
Notes Payable - Direct Placement	8,557,538	811,152	(591,568)	8,777,122	650,165
Other Long-Term Liabilities:					
Accrued Compensated Absences	972,100	-	(35,381)	936,719	652,927
Future Interest Payable	33,716,121	-	(2,243,690)	31,472,431	5,216,824 *
Other Postemployment					
Benefit Liability	-	142,756	-	142,756	-
Net Pension Liability	177,985	81,871	-	259,856	-
SBITA Liability	4,214,107	2,369,742	(1,795,953)	4,787,896	1,910,517
Lease Obligation	1,748,020		(1,459,356)	288,664	288,664
Total Long-Term Liabilities	\$ 316,596,901	\$ 3,405,521	\$ (23,732,004)	\$ 296,270,418	\$ 25,292,273
			2022 (as Restated)		
	Beginning		,	Ending	Current
	Balance	Additions	Reductions	Balance	Portion
Bonds Payable	\$ 284,257,246	\$ -	\$ (17,046,216)	\$ 267,211,030	\$ 15,961,944
Notes Payable - Direct Placement	3,055,021	6,058,425	(555,908)	8,557,538	341,531
Other Long-Term Liabilities:					
Accrued Compensated Absences	914,375	57,725	-	972,100	694,346
Future Interest Payable	35,620,107	-	(1,903,986)	33,716,121	5,113,054
Other Postemployment					
Benefit Liability	534,965	-	(534,965)	-	-
Net Pension Liability	523,113	-	(345,128)	177,985	-
SBITA Liability	3,301,874	2,220,788	(1,308,555)	4,214,107	1,412,941
Lease Obligation Total Long-Term Liabilities	2,134,633 \$ 330,341,334	\$ 8,336,938	(386,613) \$ (22,081,371)	1,748,020 \$ 316,596,901	\$ 23,910,610

<sup>\*</sup> The current portion of deferred interest payable is included in interest payable on the statement of net position.

#### NOTE 7 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITA)

The Commission has operating and higher education consortium SBITA arrangements purchased from external vendors. The subscription terms of these contracts vary and range from FY2023 through FY2027. Most payments are annual. The Commission determined the net present value of the SBITAs based on an estimated incremental borrowing rate of 6.5% for years ended June 30, 2023 and 2022.

See Note 5 for balances and changes in subscription assets at June 30, 2023 and 2022.

### NOTE 7 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITA) (CONTINUED)

Future annual minimum subscription payments for years subsequent to June 30, 2023, are as follows:

Year Ending June 30,	 Principal		Interest		Total
2024	\$ 1,910,517	\$	205,380	\$	2,115,897
2025	1,546,009		96,959		1,642,968
2026	1,111,698		21,463		1,133,161
2027	 219,672				219,672
Total	\$ 4,787,896	\$	323,802	\$	5,111,698

#### NOTE 8 NOTE PAYABLE

On November 7, 2013, the Corporation executed a note payable to the West Virginia Economic Development Authority to finance a new boiler system for the property in the amount of \$1,485,253. The note payable bears interest at 3.42% per annum and is collateralized by lease and rental revenues. Payments are due monthly in installments of \$14,632. The note matures in November 2023.

On October 20, 2020, the Corporation executed a note payable to the West Virginia Infrastructure and Jobs Development Council in the amount of \$2,217,128. The loan was to finance construction and building improvements related to Building 2000 that the Corporation had paid for using operational funds in prior years. The note payable bears interest at 0% per annum and is collateralized by lease rental revenues. Payments are due monthly beginning November 1, 2023 in installments of \$18,476. The note matures in October 2033.

On May 7, 2021, the Corporation executed a construction loan agreement to Summit Community Bank to fund construction and permanent financing in the amount of \$7,500,000. The note payable bears a variable interest rate at 3.25% per annum and is subject to repricing May 27, 2027 and every five years thereafter. The note payable is collateralized by lease rental revenues. Interest only payments are due for 12 consecutive payments beginning June 27, 2021. Payments of principal and interest are due monthly beginning June 27, 2022 in installments of \$52,877. As of June 30, 2023 and 2022, the balance on the note was \$6,487,752 and \$6,098,127, respectively. The note matures in May 2037.

#### NOTE 8 NOTE PAYABLE (CONTINUED)

A summary of the annual aggregate payments for years subsequent to June 30, 2023, is as follows:

Years Ended June 30,	Principal		<u>d June 30,</u> Principal Interest		Principal Interest		Total		Total
2024	\$	650,165	\$	209,641	-	\$	859,806		
2025		603,674		195,099			798,773		
2026		616,452		182,321			798,773		
2027		629,658		169,115			798,773		
2028		642,883		155,889			798,772		
Thereafter		5,634,390		704,989	_		6,339,379		
Total	\$	8,777,222	\$	1,617,054		\$	10,394,276		

#### NOTE 9 BONDS PAYABLE

The state chartered the former University System of West Virginia and the former State College System of West Virginia with the responsibility to construct or renovate, finance, and maintain various academic and other facilities of the state's higher education institutions. Financing for these facilities was provided through revenue bonds issued by the former State Board of Regents, the former College and University System Boards, the Interim Governing Board, or the Commission. All bonds payables are administered by the Commission, as successor to the various former governing boards.

The Commission has the authority to assess each institution of the West Virginia Higher Education Fund for payment of debt service on these system bonds. The tuition and registration fees of the institutions are generally pledged as collateral for the Commission's bond indebtedness. Student fees collected by an institution in excess of the debt service allocation are retained by the institution for internal funding of capital projects and maintenance. The bonds remain an obligation of the Commission.

Bonds payable consisted of the following at June 30:

	Maximum	Original Range of			
	Interest	Annual Principal	Principal Amo	unt Outstanding	
	Rate	Installment Due	2023	2022	
2017 Series Community and Technical					
College Capital Improvement Revenue Refunding Bonds	5.00 %	\$30,000 to 4,760,000	\$ 56,315,000	\$ 58,390,000	
2017 Series Revenue Refunding Bonds Higher		\$1,205,000 to 3,885,000	12,195,000	15,715,000	
Education Facilities	5.00				
2012 Series A Revenue Refunding Bonds, Due					
through 2034	5.00	\$1,425,000 to 42,100,000	81,880,000	87,060,000	
2012 Series B Revenue Bonds, Due through 2034	5.00	\$200,000 to 2,400,000	4,420,000	5,110,000	
2010 Series B Revenue Bonds, Due through 2040	7.65	\$10,800,000 to 39,465,000	50,265,000	50,265,000	
Series 2000A University System Bonds,					
Due through 2031	6.26	\$0 to 3,263,864	10,260,724	11,947,667	
Series 1998 University System Bonds,					
Due through 2028	5.25	\$1,065,000 to 3,625,000	16,410,000	19,220,000	
Subtotal			231,745,724	247,707,667	
Add Bond Premium			17,859,250	19,503,363	
Total			\$ 249,604,974	\$ 267,211,030	

#### NOTE 9 BONDS PAYABLE (CONTINUED)

A summary of the annual aggregate payments for years subsequent to June 30, 2023, is as follows:

81,669
83,387
06,706
43,168
23,248
05,212
23,980
67,370
)

The higher education institutions' tuition, registration, and other specified fees generally are pledged as collateral for the Commission's bond indebtedness, as well as any monies held by the trustees.

The higher education institutions' tuition, registration, and other specified fees generally are pledged as collateral for the Commission's bond indebtedness, as well as any monies held by the trustees.

The proceeds of the 2017 Series Community and Technical College Capital Improvement Revenue Refunding Bonds were used, in part, to advance refund outstanding principal amount of the 2009 Series A Community and Technical College Improvement Revenue Bonds. This refunding reduced the Commission's total debt service payments by approximately \$34,000, resulting in a net economic gain of approximately \$7,184,000.

The proceeds of the 2017 Series Revenue Refunding Bonds Higher Education Facilities were used, in part, to currently refund outstanding principal amount of the 2007 Series A Revenue Refunding Bonds, and advance refund certain maturities of the outstanding principal amount of the 2010 Series A Revenue Bonds. This refunding reduced the Commission's total debt service payments by approximately \$2,776,000 resulting in a net economic gain of approximately \$2,517,000.

The 2017 advance refunding's created irrevocable trust funds, the securities, and earnings therein are considered sufficient to fully service the bonds until they are called or mature. For financial reporting purposes, the bonds are considered defeased, and the liability for those bonds has been removed from the statement of net position. At June 30, 2023, the amount of defeased bonds outstanding was \$58,705,000 related to the 2009 Series A Bonds.

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS

Employees of the Commission are enrolled in the West Virginia Other Postemployment Benefit Plan (the OPEB plan) which is administered by the West Virginia Public Employees Insurance Agency (PEIA) and the West Virginia Retiree Health Benefit Trust Fund (the RHBT).

Following is the Commission's other postemployment benefits liability, deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, revenues, and other postemployment benefits expense and expenditures for the fiscal years ended June 30, 2023 and, (dollars in thousands):

	2	2023	 2022
Net OPEB Liability (Asset)	\$	142	\$ (37)
Deferred Outflows of Resources		345	294
Deferred Inflows of Resources		608	1,402
Revenues		(160)	(31)
OPEB Expense		(709)	(699)
Contributions Made by Commission		114	140

#### Plan Description

The OPEB plan is a cost-sharing, multiple employer, defined benefit other postemployment benefit plan that covers the retirees of state agencies, colleges and universities, county boards of education, and other government entities as set forth in West Virginia Code Section 5-16D-2 (the Code). Plan benefits are established and revised by PEIA and the RHBT with approval of the Finance Board. The Finance Board is comprised of nine members. Finance Board members are appointed by the Governor, serve a term of four years, and are eligible for reappointment. The State Department of Administration secretary serves as Chairman of the Board. Four members represent labor, education, public employees, and public retirees. Four remaining members represent the public-at-large.

Active employees who retire are eligible for PEIA health and life benefits, provided they meet the minimum eligibility requirements of the applicable state retirement system and if their last employer immediately prior to retirement is a participating employer under the Consolidated Public Retirement Board (CPRB) and, as of July 1, 2008 forward, is a participating employer with PEIA. Active employees who, as of July 1, 2008, have 10 years or more of credited service in the CPRB and whose employer at the time of their retirement does participate with CPRB, but does not participate with PEIA will be eligible for PEIA retiree coverage provided: they otherwise meet all criteria under this heading and their employer agrees, in writing, upon a form prescribed by PEIA, that the employer will pay to PEIA the nonparticipating retiree premium on behalf of the retiree or retirees, or that the retiree agrees to pay the entire unsubsidized premium themselves. Employees who participate in non-State retirement systems but that are CPRB system affiliated, contracted, or approved (such as TIAA-CREF and Empower Retirement), or are approved, in writing, by the PEIA Director must, in the case of education employees, meet the minimum eligibility requirements of the State Teachers Retirement System (STRS), and in all other cases meet the minimum eligibility requirements of the Public Employees Retirement System to be eligible for PEIA benefits as a retiree.

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

#### Plan Description (Continued)

The financial activities of the OPEB plan are accounted for in the RHBT, a fiduciary fund of the State of West Virginia. The RHBT audited financial statements and actuarial reports can be found on the PEIA website at www.peia.wv.gov.

#### **Benefits Provided**

The OPEB plan provides the following benefits: medical and prescription drug insurance and life insurance. The medical and prescription drug insurance is provided through two options: the self-insured preferred provider benefit plan option, which is primarily for non-Medicare-eligible retirees and spouses; and the external managed care organization option, which is primarily for Medicare-eligible retirees and spouses.

#### **Contributions**

Pay as you go premiums (paygo) are established by the Finance Board annually. All participating employers are required by statute to contribute this premium to the RHBT at the established rate for every active policyholder per month. The active premiums subsidize the retirees' health care.

Members retired before July 1, 1997, pay retiree health care contributions at the highest sponsor subsidized rate, regardless of their actual years of service. Members retired between July 1, 1997 and June 30, 2010, pay a subsidized rate depending on the member's years of service. Members hired on or after July 1, 2010, pay retiree health care contributions with no sponsor provided implicit or explicit subsidy.

Retirees leave conversion contributions from the employer depend on the retiree's date of hire and years of service at retirement as described below:

- Members hired before July 1, 1988, may convert accrued sick or vacation leave days into 100% of the required retiree health care contribution.
- Members hired from July 1, 1988 to June 30, 2001, may convert sick or vacation leave days into 50% of the required retiree health care contribution.

The conversion rate is two days of unused sick and vacation leave days per month for single health care coverage and three days of unused sick and vacation leave days per month for family health care coverage.

Employees hired on or after July 1, 2001, no longer receive sick and/or vacation leave credit toward the required retiree health care contribution when they retire. All retirees have the option to purchase continued coverage regardless of their eligibility for premium credits.

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

#### **Contributions (Continued)**

Certain faculty employees (generally those with less than a 12-month contract) earn a similar extended health or life insurance coverage retirement benefit based on years of service. Generally, 3-1/3 years of teaching service extend health insurance coverage for one year of family coverage. Faculty hired after July 1, 2009, no longer receive years of service credit toward insurance premiums when they retire. Faculty hired on or after July 1, 2010, receive no health insurance premium subsidy when they retire. Two groups of employees hired after July 1, 2010, will not be required to pay the unsubsidized rate: 1) active employees who were originally hired before July 1, 2010, who have a break in service of fewer than two years after July 1, 2010; and 2) retired employees who had an original hire date prior to July 1, 2010, may return to active employment. In those cases, the original hire date may apply.

#### **Basis of Allocation**

OPEB amounts have been allocated to each contributing employer based on their proportionate share of employer contributions to the RHBT for the fiscal year ended June 30, 2021. Effective July 1, 2017, certain employers that met the plan's opt out criteria and chose not to participate in the plan coverage were no longer required to make contributions to the plan. The amounts previously allocated to such employers for the net OPEB liability and related deferred inflows and deferred outflows are reallocated to the remaining employers participating in the cost sharing plan. The plan reallocates these balances to the remaining active employers based on their proportionate share of contributions made in the period of reallocation.

#### <u>Assumptions</u>

The net OPEB liability as of June 30, 2023 and 2022 for financial reporting purposes was determined by an actuarial valuation as of June 30, 2021 and 2020, rolled forward to June 30, 2022 and 2021, respectively. The following actuarial assumptions were used and applied in the measurement:

- Actuarial cost method: Entry age normal cost method.
- Amortization method and period: Level percentage of payroll over 20 years.
- Investment rate of return: 6.65%, net of OPEB Plan investment expense, including inflation.
- Rates based on 2015-2020 OPEB experience study and dependent on plan participation and attained age, and range from 2.75% to 5.18%, including inflation.
- Trend rate for pre-Medicare per capita costs of 7.0% for plan year-end 2023, decreasing by 0.50% for two years then by 0.25% each year thereafter, until ultimate trend rate of 4.25% is reached in plan year end 2032. Trend rate for Medicare per capita costs of 8.83% for plan year end 2023, decreasing ratably each year thereafter, until ultimate trend rate of 4.25% is reached in plan year end 2032.
- Inflation rate: 2.75%.
- Discount rate: 6.65%
- Mortality rates: Postretirement, Pub-2010 general Healthy Retiree Mortality Tables (100% males, 108% females) projected with MP-2021. Pre-retirement, Pub-2010 general Healthy Retiree Mortality Tables (100% males, 100% females) projected with MP-2021.

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

#### **Assumptions (Continued)**

The long-term investment rate of return of 6.65% on OPEB Plan investments was determined by a combination of an expected long-term rate of return of 7.00% for long-term assets invested with the West Virginia Investment Management Board (IMB) and an expected short-term rate of return of 2.5% for assets invested with the WV Board of Treasury Investments (BTI).

Long-term pre-funding assets are invested with the IMB. The strategic asset allocation consists of 55% equity, 15% fixed income, 10% private equity, 10% hedge fund, and 10% real estate invested. Short-term assets used to pay current year benefits and expenses are invested with the BTI.

The long-term expected rate of return on OPEB Plan investments was determined using a building-block method in which estimates of expected future real rates of return (expected returns, net of OPEB Plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and by adding expected inflation. Best estimates of the long-term geometric rates for each major asset class are summarized below.

The actuarial assumptions used in the June 30, 2022, valuation was based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2020.

	2023			
	Long-Term	_		
	Expected Real	Target		
Asset Class	Rate of Return	Allocation		
Global Equity	4.8 %	55.0 %		
Core Plus Fixed Income	2.1	15.0		
Core Real Estate	4.1	10.0		
Private Equity	2.4	10.0		
Hedge Fund	6.8	10.0		
	2022			
	Long-Term			
	Expected Real	Target		
Asset Class	Rate of Return	Allocation		
Global Equity	4.8 %	55.0 %		
Core Plus Fixed Income	2.1	15.0		
Core Real Estate	4.1	10.0		
Private Equity	2.4	10.0		
Hedge Fund	6.8	10.0		

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

#### <u>Assumptions (Continued)</u>

<u>Discount rate</u> – A single discount rate of 6.65% was used to measure the total OPEB liability. This single discount rate was based on the expected rate of return on OPEB plan investments of 6.65%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made in accordance with the prefunding and investment policies. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

<u>Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate</u> – The following presents the Commission's proportionate share of the net OPEB liability (asset) as of June 30, 2023 and 2022, calculated using the discount rate of 6.65%, as of June 30, 2022 and 2021, as well as what the Commission's net OPEB liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.65%) or one percentage point higher (7.65%) than the current rate (in thousands):

			Current			
	1% E	Decrease	Discount Rate		1%	Increase
	(5	.65%)	 (6.65%)		(7	7.65%)
Net OPEB Liability (Asset) 2023	\$	(372)	\$ 14	13	\$	50
Net OPEB Liability 2022		200	(3	37)		(234)

Sensitivity of the Net OPEB Liability (Asset) to Changes in Healthcare Cost Trend Rates – The following presents the Commission's proportionate share of the net OPEB liability (asset) as of June 30, 2023 and 2022, respectively, calculated using the current health care cost trend rates, as well as what the Commission's net OPEB liability (asset) would be if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates (dollars in thousands):

	Health Care Rate					
	1% Decrease Current Disco		ent Discount Rate 1% Inc		ncrease	
Net OPEB Liability (Asset) 2023	\$	82	\$	143	\$	(414)
Net OPEB Liability 2022		(275)		(37)		252

OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – The net OPEB liabilities at 2023 and 2022 were measured as of June 30, 2022 and 2021. The total OPEB liability at June 30, 2022 and 2021 were determined by actuarial valuations as of June 30, 2021 and 2020.

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

#### **Assumptions (Continued)**

OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued) – At June 30, 2023 and 2022, respectively, the amount recognized as the Commission's proportionate share of the net OPEB liability (asset) was \$142,756 and (\$37,390), respectively. At June 30, 2023 and 2022, respectively, the nonemployer contributing entity's (state of West Virginia) portion of the collective net OPEB liability (asset) is \$54,612 and (\$7,362), and the total net OPEB liability (asset) attributable to the Commission is \$197,368 and (\$44,752).

The allocation percentage assigned to each contributing employer is based on the employer's proportionate share of employer contributions to the RHBT for the fiscal years ended June 30, 2022 and 2021. Employer contributions are recognized when due. At June 30, 2023, the Commission's proportion was 0.130124%, an increase of 0.00491% from its proportion of 0.125214% calculated as of June 30, 2022. At June 30, 2022, the Commission's proportion was 0.125214%, a decrease of 0.004096% from its proportion of 0.121118% calculated as of June 30, 2021.

For the years ended June 30, 2023 and 2022, the Commission recognized OPEB credit of (\$709,520) and (\$730,395), respectively. Of this amount, (\$549,838) and (\$699,094), respectively, was recognized as the Commission's proportionate share of the OPEB (credit), and \$159,682 and (\$31,301), respectively as the amount of OPEB (credit) attributed to special funding. The Commission also recognized revenue of (\$159,682) and (\$31,031), respectively, for support provided by the state.

At June 30, 2023, deferred outflows of resources and deferred inflows of resources related to OPEB are as follows:

	Deferred Outflows of Resources		_	Deferred Inflows Resources
Changes in Proportion and Difference between				
Employer Contributions and Proportionate				
Share of Contributions	\$	117,956	\$	63,974
Net Difference Between Projected and Actual				
Investment Earnings		22,480		-
Contributions After the Measurement Date		111,840		-
Net Difference Between Actual and				
Expected Experience		-		174,945
Relocation of Opt-Out Employer Change in				
Proportionate Share		-		715
Changes in Assumptions		92,878		367,978
Total	\$	345,154	\$	607,612

#### NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

#### <u>Assumptions (Continued)</u>

OPEB Liability, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued) - At June 30, 2022, deferred outflows of resources and deferred inflows of resources related to OPEB are as follows:

	(	Deferred Outflows of Resources		Deferred Inflows Resources
Changes in Proportion and Difference between				
Employer Contributions and Proportionate				
Share of Contributions	\$	153,945	\$	82,512
Net Difference Between Projected and Actual				
Investment Earnings		-		258,033
Contributions After the Measurement Date		139,888		-
Net Difference Between Actual and				
Expected Experience		-		257,555
Relocation of Opt-Out Employer Change in				•
Proportionate Share		-		13,446
Changes in Assumptions		-		791,172
Total	\$	293,833	\$	1,402,718

The Commission will recognize the \$111,840 reported as deferred outflows of resources resulting from OPEB contributions after the measurement date as a reduction of the net OPEB liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (dollars in thousands):

Year Ended June 30,		Amortization		
2024	_	\$ (274,9		
2025			(178,890)	
2026			24,269	
2027			55,257	
Total	_	\$	(374,298)	

#### **NOTE 11 RETIREMENT PLANS**

Substantially all full-time employees of the Commission, other than those employed by the Corporation as no plan has yet been established for them, participate in either the TRS or the Teachers' Insurance and Annuities Association – College Retirement Equities Fund (TIAA-CREF). Previously, upon full-time employment, all employees were required to make an irrevocable selection between the TRS and TIAA-CREF. Effective July 1, 1991, the TRS was closed to new participants. Current participants in the TRS are permitted to make a one-time election to cease their participation in that plan and commence contributions to the West Virginia Teachers' Defined Contribution Plan. Contributions to and participation in the West Virginia Teachers' Defined Contribution Plan by the Commission's employees have not been significant to date.

#### NOTE 11 RETIREMENT PLANS (CONTINUED)

#### **Defined Contribution Benefit Plans**

The TIAA-CREF and Empower Retirement are defined contribution benefit plans in which benefits are based solely upon amounts contributed, plus investment earnings. Employees who elect to participate in these plans are required to make a contribution equal to 6% of total annual compensation. The Commission matches the employees' 6% contribution. Contributions are immediately and fully vested. In addition, employees may elect to make additional contributions to TIAA-CREF and Empower Retirement, which are not matched by the Commission.

Total contributions to the TIAA-CREF for the years ended June 30, 2023, 2022, and 2021, were \$1,089,550, \$950,970, and \$1,031,541, respectively, which consisted of \$544,755, \$475,474, and \$515,771, from the Commission in 2023, 2022, and 2021, respectively, and \$544,755, \$475,474, and \$515,771 from covered employees in 2023, 2022, and 2021, respectively.

Effective January 1, 2003, higher education employees enrolled in the basic 401(a) retirement plan with TIAA-CREF have an option to switch to the new Educators Money 401(a) basic retirement plan (Educators Money). New hires have the choice of either plan.

Total contributions to Educators Money for the years ended June 30, 2023, 2022, and 2021, were \$-0-, \$-0-, and \$15,632, respectively, which consisted of \$-0-, \$-0-, and \$7,816, from the Commission in 2023, 2022, and 2021, respectively, and \$-0-, \$-0-, and \$7,816 from covered employees in 2023, 2022, and 2021, respectively.

The Commission's total payroll for the years ended June 30, 2023 and 2022, was \$9,474,515 and \$9,545,582 and \$10,143,864, respectively. Total covered employees' salaries in the TIAA-CREF and Educators Money were \$9,079,586 and \$-0- respectively, for the year ended June 30, 2023, and \$9,082,846 and \$-0-, respectively, for the year ended June 30, 2022.

#### **Defined Benefit Plan**

Some employees of the Commission are enrolled in a defined benefit pension plan, the TRS, which is administered by the CPRB.

Following is the Commission's pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, revenues, and the pension expense and expenditures for the fiscal years ended June 30:

	2023			2022		
Net Pension Liability	\$	259,856	\$	177,985		
Deferred Outflows of Resources		115,340		131,645		
Deferred Inflows of Resources		119,519		281,481		
Revenues		91,361		(6,776)		
Pension Expense		(11,881)		(28,953)		
Contributions Made by Commission		45,662		42,555		

#### NOTE 11 RETIREMENT PLANS (CONTINUED)

#### **Defined Benefit Plan (Continued)**

**TRS** 

#### Plan Description

TRS is a multiple employer defined benefit cost sharing public employee retirement system providing retirement benefits as well as death and disability benefits. It covers all full-time employees of the 55 county public school systems in the state and certain personnel of the 13 state-supported institutions of higher education, State Department of Education and the Higher Education Policy Commission hired prior to July 1, 1991. Employees of the state-supported institutions of higher education and the Higher Education Policy Commission hired after June 30, 1991, are required to participate in the Higher Education Retirement System. TRS closed membership to new hires effective July 1, 1991. TRS is considered a component unit of the state for financial reporting purposes, and, as such, its financial report is also included in the State's Comprehensive Annual Financial Report. TRS issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for the plan. A copy of the report may be obtained from the TRS website at https://www.wvretirement.com/Publications.html#CAFR.

#### Benefits Provided

TRS provides retirement, death, and disability benefits. A member is eligible for normal retirement at age 60 with five years of service, age 55 with 30 years of service or any age with 35 years of service. A member may retire with 30 years of credited service at any age with the pension reduced actuarially if the member retires before age 55. Terminated members with at least five, but less than 20, years of credited service who do not withdraw their accumulated contributions are entitled to a deferred retirement commencing at age 62. Retirement benefits are equivalent to 2% of average annual salary multiplied by years of service. Average salary is the average of the five highest fiscal years of earnings during the last 15 fiscal years of earnings. Chapter 18, Article 7A of the Code assigns the authority to establish and amend the provisions of the plan, including contribution rates, to the State Legislature.

#### **Contributions**

The funding objective of the CPRB pension trust funds is to meet long-term benefit requirements through contributions, which remain relatively level as a percent of member payroll over time, and through investment earnings. Contribution requirements are set by CPRB. A member who withdraws from service for any cause other than death or retirement may request that the accumulated employee contributions plus interest be refunded.

**Member Contributions:** TRS funding policy provides for member contributions based on 6% of members' gross salary. Contributions as a percentage of payroll for members and employers are established by State law and are not actuarially determined.

#### NOTE 11 RETIREMENT PLANS (CONTINUED)

#### **Defined Benefit Plan (Continued)**

TRS (Continued)

**Employer Contributions:** Employers make the following contributions:

The state (including institutions of higher education) contributes:

- 1. 15% of gross salary of their state-employed members hired prior to July 1, 1991;
- 2. 15% of School Aid Formula (SAF) covered payroll of county-employed members;
- 3. 7.5% of SAF-covered payroll of members of the TDCRS;
- 4. a certain percentage of fire insurance premiums paid by state residents, and
- 5. under West Virginia State Code Section 18-9-A-6a, beginning in fiscal year 1996, an amount determined by the State Actuary as being needed to eliminate the TRS unfunded liability within 40 years of June 30, 1994. As of June 30, 2022 and 2021, the Commission's proportionate share attributable to this special funding subsidy was \$657,061 and (\$6,776), respectively.

The Commission's contributions to TRS for the years ended June 30, 2023, 2022, and 2021, were approximately \$45,662, \$42,555, and \$44,758, respectively.

#### **Assumptions**

The total pension liabilities for financial reporting purposes were determined by actuarial valuations as of July 1, 2021 and 2020, respectively, and rolled forward to the measurement dates of June 30, 2022 and 2021, respectively. The following actuarial assumptions were used and applied to all periods included in the measurement:

- Actuarial cost method: Entry age normal cost with level percentage of payroll
- Asset valuation method: Investments are reported at fair value
- Amortization method and period: Level dollar, fixed period through fiscal year 2034
- Investment rate of return of (6.20%) and 7.25%, as of July 1, 2022 and 2021, respectively, net of investment expenses
- Projected salary increases: Teachers 2.75% 5.90% as of June 30, 2022 and 2.75% 5.90% as of June 30, 2021, and nonteachers 2.75% 6.5% as of June 30, 2022 and 2.75% 6.00% as of June 30, 2021, based on age
- Inflation rate of 2.75% and 2.75% as of June 30, 2022 and 2021, respectively
- Discount rate of 7.25% and 7.25% as of June 30, 2022 and 2021, respectively
- Mortality rates based on MP-2019 Mortality Tables
- Withdrawal rates: Teachers 7.00% 35% and nonteachers 2.30% 18.00%
- Disability rates: 0.004% 0.563%
- Retirement age: An age-related assumption is used for participants not yet receiving payments
- Retirement rates: 15% 100%
- Ad hoc cost-of-living increases in pensions are periodically granted by the State Legislature. However, the retirement system makes no automatic provision for such increases.

#### NOTE 11 RETIREMENT PLANS (CONTINUED)

#### **Defined Benefit Plan (Continued)**

TRS (Continued)

#### Assumptions (Continued)

Experience studies are performed at least once in every five-year period. The most recent experience study covered the period from July 1, 2014, to June 30, 2019. These assumptions will remain in effect for valuation purposes until such time as the CPRB adopts revised assumptions.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of the long-term geometric rates of return for each major asset class included in TRS' target asset allocation as of June 30, 2022 and 2021, are summarized below:

Best estimates of the long-term arithmetic real rates of return for each major asset class included in TRS' target asset allocation as of June 30, 2023 and 2022, are summarized below.

	2023	}
	Long-Term	
	Expected Real	Target
Asset Class	Rate of Return	Allocation
Domestic Equity	5.3 %	27.5 %
International Equity	6.1	27.5
Fixed Income	2.2	15.0
Real Estate	6.5	10.0
Private Equity	9.5	10.0
Hedge Funds	3.8	10.0
	2022	
	Long-Term	
	Expected Real	Target
Asset Class	Rate of Return	Allocation
Domestic Equity	5.5 %	27.5 %
International Equity	7.0	27.5
Fixed Income	2.2	15.0
Real Estate	6.6	10.0
Private Equity	8.5	10.0
Hedge Funds	4.0	10.0

#### NOTE 11 RETIREMENT PLANS (CONTINUED)

#### **Defined Benefit Plan (Continued)**

TRS (Continued)

#### Assumptions (Continued)

<u>Discount Rate</u> – The discount rate used to measure the total TRS pension liability was 7.25% for June 30, 2022 and June 30, 2021. The projection of cash flows used to determine the discount rate assumed that State contributions will continue to follow the current funding policy. Based on those assumptions, TRS' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on TRS' investments was applied to all periods of projected benefit payments to determine the total pension liability

<u>Sensitivity of the Net Pension Liability to Changes in the Discount Rate</u> – The following presents the Commission's proportionate share of the TRS net pension liability as of June 30, 2023 and 2022, calculated using the discount rate of 7.25% and 7.25%, respectively, as well as what the Commission's TRS net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.25% and 6.25%) or one percentage point higher (8.25% and 8.25%) than the current rate (dollars in thousands) for 2023 and 2022.

	Current									
	1% Decrease 6.25%		Disc	count Rate	1% Increase 8.25%					
				7.25%						
Net Pension Liability 2023	\$	382,215	\$	259,855	\$	155,936				
Net Pension Liability 2022		314,512		177,985		61,971				

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The TRS net pension liability was measured as of June 30, 2022 and 2021, respectively. The total pension liability was determined by an actuarial valuation as of July 1, 2021 and 2020, respectively, and rolled forward to the measurement dates.

At June 30, 2023 and 2022, the Commission's proportionate share of the TRS net pension liability (asset) was \$657,061 and (\$219,923), respectively. Of this amount, the Commission recognized \$259,855 and \$177,985, respectively, as its proportionate share on the statements of net position. The remainder of \$397,205 and (\$397,908), respectively, denotes the Commission's proportionate share of net pension liability attributable to the special funding.

The allocation percentage assigned to each participating employer and nonemployer contributing entity is based on their proportionate share of employer and nonemployer contributions to TRS for each of the fiscal years ended June 30, 2022 and 2021. Employer contributions are recognized when due. At June 30, 2022, the Commission's proportion was 0.010103%, an decrease of 0.001286% from its proportion of .011389% calculated as of June 30, 2021.

#### NOTE 11 RETIREMENT PLANS (CONTINUED)

#### **Defined Benefit Plan (Continued)**

#### TRS (Continued)

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the years ended June 30, 2023 and 2022, the Commission recognized TRS pension expense of \$79,480 and (\$35,729), respectively. Of this amount, \$11,881 and (\$6,776), respectively, was recognized as the Commission's proportionate share of the TRS expense, \$85,116 and (\$28,953), respectively, , as the amount of pension expense from a nonemployer contributing entity not attributable to a special funding situation. The Commission also recognized revenue of \$6,245 and (\$6,776), respectively, for support provided by the state.

At June 30, 2023, deferred outflows of resources and deferred inflows of resources related to the TRS pension are as follows:

2023				
D	eferred		Deferred	
0	utflows		Inflows	
of R	Resources	of F	Resources	
\$	33,667	\$	117,400	
	10,540		-	
	45,662		-	
	10,790		2,119	
14,681				
\$	115,340	\$	119,519	
	O of R	Deferred Outflows of Resources \$ 33,667 10,540 45,662 10,790 14,681	Deferred Outflows of Resources of I  \$ 33,667 \$  10,540 45,662  10,790 14,681	

At June 30, 2022, deferred outflows of resources and deferred inflows of resources related to the TRS pension are as follows:

	2022					
	D	eferred		Deferred		
	C	utflows		Inflows		
	of F	Resources	of I	Resources		
Changes in Proportion and Difference between						
Employer Contributions and Proportionate						
Share of Contributions	\$	52,496	\$	134,021		
Net Difference Between Projected and Actual						
Investment Earnings		-		142,249		
Contributions After the Measurement Date		42,555		-		
Net Difference Between Actual and						
Expected Experience		14,499		5,211		
Changes in Assumptions		22,095				
Total	\$	131,645	\$	281,481		

#### NOTE 11 RETIREMENT PLANS (CONTINUED)

#### **Defined Benefit Plan (Continued)**

TRS (Continued)

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The Commission will recognize the \$45,662 reported as deferred outflows of resources resulting from pension contributions after the measurement date as a reduction of the TRS net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in TRS pension expense as follows.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in TRS pension expense as follows:

Year Ended June 30,	<u> </u>	Amortization		
2024	\$		(19,491)	
2025			(47,875)	
2026			18,340	
2027			(815)	
Total	\$		(49,841)	

#### Payables to the Pension Plan

The Commission did not report any amounts payable for normal contributions to the TRS as of June 30, 2023 and 2022.

#### **NOTE 12 LEASES**

During the fiscal years ended June 30, 2023 and 2022, the Corporation as lessor, leased its facilities under 32 and 33 separate lease and facilities services agreements, respectively. These agreements contain lease terms with termination dates ranging through fiscal year 2039. Rent and utilities fees income for the fiscal years ended June 30, 2023 and 2022, were \$5,755,382 and \$5,814,190, respectively. Rental rates, terms, cancellations, and other provisions vary based on the agreement, but generally leases payments are at a monthly fixed rate. A portion of the monthly rate is allocated to rent and in some instances a portion is allocated to non-lease components such as services fees or utilities. Some agreements also include a payment component based upon actual utility usage by the tenant. The Corporation has determined the net present value of lease receipts based on their own estimated borrowing rate of 5.25% and 3.5% during the years ended June 30, 2023 and 2022, which would approximate their recovery of costs associated with borrowing for park improvements.

#### NOTE 12 LEASES (CONTINUED)

The following is a schedule by years of minimum future rental revenues of the Tech Park:

Year Ending June 30,	 Principal	Interest		_	Total
2024	\$ 1,288,730	\$	236,711	_	\$ 1,525,441
2025	1,115,799		184,677		1,300,476
2026	1,103,922		135,419		1,239,341
2027	814,917		90,129		905,046
2028	542,573		67,022		609,595
2029 - 2033	911,067		178,244		1,089,311
2034 - 2038	588,840		74,806		663,646
2039 - 2042	119,566		2,103	_	121,669
Total	\$ 6,485,414	\$	969,111		\$ 7,454,525

The Entity leases equipment as well as certain operating and office facilities for various terms under long-term, non-cancelable lease agreements. The leases expire at various dates through 2024 and provide for renewal options ranging from three months to five years. Future annual minimum scheduled lease payments on operating leases of the Commission for years subsequent to June 30, 2023 are as follows:

<u>Year Ending June 30,</u>	F	Principal		iterest	Total		
2024	\$	\$ 288,664		7,487	\$	296,151	
Total	\$	\$ 288,664		7,487	\$	296,151	

Total rent expense for the years ended June 30, 2023 and 2022 was \$401,624 and \$389,187, respectively. The Commission has no noncancelable leases.

The primary operations of WVNET are conducted at property located on Chestnut Ridge Road in Morgantown. This property is owned by other units of the West Virginia Higher Education Fund and WVNET is not charged any rent for the use of the property. WVNET is responsible for all physical plant services, utilities, renovations, insurance, and other operating costs for this property. These operating costs are recorded in the Commission's statements of revenues, expenses, and changes in net position.

Right-to-use leased assets acquired through outstanding leases are shown below, by underlying asset class.

	 2023		
Building	\$ -	\$	19,133
Equipment	1,506,519		2,579,527
Less: Accumulated Depreciation	 (1,209,225)		(807,602)
Total Leased Assets	\$ 297,294	\$	1,791,058

#### **NOTE 13 CONTINGENCIES**

The nature of the educational industry is such that, from time to time, claims will be presented against the Commission on account of alleged negligence, acts of discrimination, breach of contract, or disagreements arising from the interpretation of laws or regulations. While some of these claims may be for substantial amounts, they are not unusual in the ordinary course of providing educational services in a higher education system. In the opinion of management, all known claims are covered by insurance or are such that an award against the Commission would not impact seriously on the financial status of the Commission.

Under the terms of federal grants, periodic audits are required, and certain costs may be questioned as not being appropriate expenditures under the terms of the grants. Such audits could lead to reimbursement to the grantor agencies. The Commission's management believes disallowances, if any, will not have a significant impact on the Commission's financial position.

The Internal Revenue Code of 1986 establishes rules and regulations for arbitrage rebates. There are no arbitrage rebate liabilities that have been recorded in the financial statements as of June 30, 2023 and 2022.

WVNET and the Corporation occupy buildings that are known to contain asbestos. Neither WVNET nor the Corporation are required by federal, state, or local law to remove the asbestos from the building. WVNET and the Corporation are required by Federal Environmental, Health, and Safety Regulations to manage the presence of asbestos in the building in a safe condition. WVNET and the Corporation address their responsibility to manage the presence of asbestos in the building on a case-by-case basis. Significant problems of dangerous asbestos conditions are abated as the condition becomes known. WVNET and the Corporation also address the presence of asbestos as building renovation or demolition projects are undertaken and through asbestos operation and maintenance programs directed at containing, managing, or operation with the asbestos in a safe condition.

#### NOTE 14 REIMBURSED EXPENDITURES

The Commission, through WVNET, acts as a purchasing agent for the public higher education institutions of the State and other State agencies to obtain bulk-pricing discounts for maintenance and equipment purchases. In addition, the Commission, through WVNET, provides purchasing services regarding computer equipment purchases. In fiscal years 2023 and 2022, approximately \$4,200,766 and \$3,8583,548 was reimbursed by the schools and other state agencies to WVNET, respectively. The Commission treats these items as reimbursed expenditures so as not to distort total revenues and expenditures.

#### NOTE 15 NATURAL CLASSIFICATIONS WITH FUNCTIONAL CLASSIFICATIONS

For the year ended June 30, 2023, the following table represents operating expenses within both natural and functional classifications:

	Salaries and Wages	Benefits	Supplies and Other Services	Utilities	Depreciation and Amortization	Total
General Institutional Support Administration, Operations, and	\$ 8,212,244	\$ 1,380,717	\$ 9,655,877	\$ -	\$ -	\$ 19,248,838
Maintenance of Plant	-	-	-	137,604	-	137,604
Administration of Leasing Activity	1,388,067	423,237	1,850,832	3,327,669	-	6,989,805
Depreciation and Amortization					3,559,344	3,559,344
Total	\$ 9,600,311	\$ 1,803,954	\$ 11,506,709	\$ 3,465,273	\$ 3,559,344	\$ 29,935,591

For the year ended June 30, 2022 (as restated), the following table represents operating expenses within both natural and functional classifications:

	Salaries and Wages	Benefits	Supplies and Other Services	Utilities	Depreciation and Amortization Total		
General Institutional Support Administration, Operations, and	\$ 8,125,937	\$ 1,032,207	\$ 6,645,650	\$ -	\$ -	\$ 15,803,794	
Maintenance of Plant	-	-	-	134,882	-	134,882	
Administration of Leasing Activity	1,360,816	424,430	1,763,736	3,227,445	-	6,776,427	
Depreciation and Amortization					3,908,175	3,908,175	
Total	\$ 9,486,753	\$ 1,456,637	\$ 8,409,386	\$ 3,362,327	\$ 3,908,175	\$ 26,623,278	

#### NOTE 16 CONDENSED COMPONENT UNIT INFORMATION

Condensed combining information for the Commission and WVRTP, the Commission's blended component unit, for the years ended June 30, 2023 and 2022, is as follows:

#### Condensed Combining Statements of Net Position June 30, 2023

	Commission WVRTP		Elim	Eliminations		Combined	
ASSETS				'			
Current Assets	\$	80,260,758	\$ 10,251,061	\$	-	\$	90,511,819
Noncurrent Assets		51,301,546	5,196,684		-		56,498,230
Capital Assets, Net		3,772,371	58,932,601		-		62,704,972
Total Assets		135,334,675	74,380,346		-		209,715,021
DEFERRED OUTFLOWS OF							
RESOURCES		11,880,451	-		-		11,880,451
LIABILITIES							
Current Liabilities		31,916,410	1,179,352		-		33,095,762
Long-Term Liabilities		262,851,189	 8,127,057		_		270,978,246
Total Liabilities		294,767,599	9,306,409		-		304,074,008
DEFERRED INFLOWS OF							
RESOURCES		727,131	6,968,203		-		7,695,334
NET POSITION							
Net Investment in Capital Assets		(227,789,811)	50,155,379	22	7,959,721		50,325,289
Restricted - Expendable		67,609,634	-		-		67,609,634
Unrestricted		11,900,573	 7,950,355	(22	7,959,721)		(208, 108, 793)
Total Net Position	\$	(148,279,604)	\$ 58,105,734	\$		\$	(90,173,870)

#### NOTE 16 CONDENSED COMPONENT UNIT INFORMATION (CONTINUED)

#### Condensed Combining Statements of Revenues, Expenses, and Changes in Net Position Year Ended June 30, 2023

	(	Commission		WVRTP	'RTP Eliminations			Combined
OPERATING REVENUES								
Contracts and Grants	\$	5,878,522	\$	2,435,145	\$	(1,985,254)	\$	6,328,413
Rental Income		-		5,755,382		-		5,755,382
Sales and Services of								
Educational Activities		3,575,279		-		(59,172)		3,516,107
Other Operating Revenues		3,118,342		522,782		-		3,641,124
Total Operating Revenues		12,572,143		8,713,309		(2,044,426)		19,241,026
OPERATING EXPENSES								
Operations		19,445,614		6,989,805		(59,172)		26,376,247
Depreciation		1,378,579		2,180,765		-		3,559,344
Total Operating Expenses		20,824,193		9,170,570		(59,172)		29,935,591
OPERATING INCOME (LOSS)		(8,252,050)		(457,261)		(1,985,254)		(10,694,565)
NONOPERATING REVENUES (EXPENSES)								
Other Nonoperating								
Revenues		33,604,615		(195,165)		-		33,409,450
				,				
CAPITAL PAYMENTS AND								
TRANSFERS		(1,774,009)		-		1,985,254		211,245
INCREASE (DECREASE) IN NET								
POSITION		23,578,556		(652,426)		_		22,926,130
		20,070,000		(002,420)				22,020,100
Net Position - Beginning of Year		(171,858,160)		58,758,160				(113,100,000)
NET POSITION - END OF YEAR	¢	(149 270 604)	¢	EQ 10E 724	¢		¢	(00 172 970)
NET FUSITION - END OF TEAK	\$	(148,279,604)	Ф	58,105,734	\$		\$	(90,173,870)

#### Condensed Combining Statement of Cash Flows Year Ended June 30, 2023

	(	Commission	WVRTP	Е	Eliminations	Combined
Net Cash Provided (Used) by: Operating Activities Noncapital Financing Activities Capital Financing Activities Investing Activities	\$	(8,128,979) 10,441,642 (23,691,093) 2,256,179	\$ 3,735,057 - (2,220,569) -	\$	(2,044,426) 2,044,426 - -	\$ (6,438,348) 12,486,068 (25,911,662) 2,256,179
Increase in Current Cash and Cash Equivalents		(19,122,251)	1,514,488		-	(17,607,763)
Current Cash and Cash Equivalents - Beginning of Year		83,237,398	 6,743,443			 89,980,841
Current Cash and Cash Equivalents - End of Year	\$	64,115,147	\$ 8,257,931	\$		\$ 72,373,078

#### NOTE 16 CONDENSED COMPONENT UNIT INFORMATION (CONTINUED)

#### Condensed Combining Statements of Net Position June 30, 2022 (as Restated)

	Commission WVRTP		Ε	liminations	Combined		
ASSETS							
Current Assets	\$	97,865,976	\$ 10,097,720	\$	(412,000)	\$	107,551,696
Noncurrent Assets		52,461,065	4,456,876		-		56,917,941
Capital Assets, Net		10,151,513	59,212,676		-		69,364,189
Total Assets		160,478,554	73,767,272		(412,000)		233,833,826
DEFERRED OUTFLOWS OF							
RESOURCES		12,945,567	-		-		12,945,567
LIABILITIES							
Current Liabilities		59,127,798	1,071,633		(412,000)		59,787,431
Long-Term Liabilities		284,470,284	8,216,007				292,686,291
Total Liabilities		343,598,082	9,287,640		(412,000)		352,473,722
DEFERRED INFLOWS OF							
RESOURCES		1,684,199	5,721,472		-		7,405,671
NET POSITION							
Net Investment in Capital Assets		(240,222,127)	50,655,137	2	246,589,362		57,022,372
Restricted - Expendable		57,925,860	-		-		57,925,860
Unrestricted		10,438,107	8,103,023	(2	246,589,362)		(228,048,232)
Total Net Position	\$	(171,858,160)	\$ 58,758,160	\$		\$	(113,100,000)

#### NOTE 16 CONDENSED COMPONENT UNIT INFORMATION (CONTINUED)

Condensed Combining Statements of Revenues, Expenses, & Changes in Net Position Year Ended June 30, 2022 (as Restated)

	(	Commission	•	WVRTP	Е	liminations	Combined
OPERATING REVENUES							
Contracts and Grants	\$	4,037,683	\$	2,041,029	\$	(1,760,254)	\$ 4,318,458
Institutional Collections		3,260,283		-		-	3,260,283
Rental Income		-		5,814,190		-	5,814,190
Sales and Services of							
Educational Activities		3,161,871		-		(30,965)	3,130,906
Other Operating Revenues				153,975			 153,975
Total Operating Revenues		10,459,837		8,009,194		(1,791,219)	16,677,812
OPERATING EXPENSES							
Operations		15,969,641		6,776,427		(30,965)	22,715,103
Depreciation		2,430,207		1,477,968		-	3,908,175
Total Operating Expenses		18,399,848		8,254,395		(30,965)	26,623,278
OPERATING INCOME (LOSS)		(7,940,011)		(245,201)		(1,760,254)	(9,945,466)
NONOPERATING REVENUES (EXPENSES)							
Other Nonoperating Revenues		28.366.998		(119,716)		_	28,247,282
Revendes		20,000,000		(110,710)			20,247,202
CAPITAL PAYMENTS AND TRANSFERS		(3,141,711)				1,760,254	(1,381,457)
INCREASE (DECREASE) IN NET POSITION		17,285,276		(364,917)		-	16,920,359
Net Position - Beginning of Year		(189,143,437)		59,123,078			(130,020,359)
NET POSITION - END OF YEAR	\$	(171.858.160)	\$	58.758.160	\$		\$ (113.100.000)

#### NOTE 16 CONDENSED COMPONENT UNIT INFORMATION (CONTINUED)

#### Condensed Combining Statement of Cash Flows Year Ended June 30, 2022 (as Restated)

	Commission		•	WVRTP	Е	Eliminations	Combined	
Net Cash Provided (Used) by: Operating Activities Noncapital Financing Activities Capital Financing Activities Investing Activities	\$	(5,880,406) 64,080,338 (24,820,115) 74,199	\$	1,187,445 - (852,658) -	\$	(1,760,254) 1,760,254	\$	(6,453,215) 65,840,592 (25,672,773) 74,199
Increase in Current Cash and Cash Equivalents		33,454,016		334,787		-		33,788,803
Current Cash and Cash Equivalents - Beginning of Year		49,783,382		6,408,656		<u>-</u>		56,192,038
Current Cash and Cash Equivalents - End of Year	\$	83,237,398	\$	6,743,443	\$		\$	89,980,841

#### NOTE 17 RESTATEMENT

During the current year, the Commission adopted GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. The Commission adopted the requirements of the guidance effective July 1, 2022, and has applied the provisions of this standard to the beginning of the period of adoption. As a result of the implementation, the net position as of June 30, 2021 was increased \$77,636 to record the impact of recording right-to-use SBITA assets and related liabilities for the SBITA arrangements.

### WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION STATEMENT OF NET POSITION As of June 30, 2022

	As Previously Reported	Effect of Adoption	As Restated
Total Assets and Deferred Outflows of Resources: Right of Use SBITA Assets - Net Total Assets and Deferred Outflows of Resources	\$ - 242.503.470	\$ 4,275,923 4,275,923	\$ 4,275,923 246,779,393
Total Liabilities and Deferred Inflows of Resources: SBITA Obligation Current	-	1,412,941	1,412,941
SBITA Obligation Noncurrent Total Liabilities and Deferred Inflows of Resources	355,665,286	2,801,166 4,214,107	2,801,166 359,879,393
Net Position: Net Investment in Capital Assets Unrestricted Total Net Position	56,960,560 (228,048,236) (113,161,816)	61,812 4 61,816	57,022,372 (228,048,232) (113,100,000)

#### NOTE 17 RESTATEMENT (CONTINUED)

## WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the Year Ended June 30, 2022

		Previously Reported	Effect of Adoption	,	As Restated
Operating Expenses:			 		
Supplies and Other Expenses	\$	10,035,511	\$ (1,626,125)	\$	8,409,386
Depreciation and Amortization Expense		2,603,210	1,304,965		3,908,175
Total Operating Expenses		26,944,438	(321,160)		26,623,278
Nonoperating Expenses:					
Interest Expense	(	(15,064,344)	(259,346)		(15,323,690)
Total Nonoperating Revenue (Expenses)		28,506,628	(259,346)		28,247,282
Increase (Decrease) in Net Position		18,240,002	61,814		18.301.816
NET POSITION - END OF YEAR	(1	113,161,816)	61,816		(113,100,000)

### STATEMENT OF REVENUES, EXPENSES, AND COMBINED STATEMENTS OF CASH FLOWS For the Year Ended June 30, 2022

	Α	s Previously	Effect of	
		Reported	 Adoption	 s Restated
Cash Flows from Non-Capital Operating Activities:				
Payments to Suppliers	\$	(8,899,453)	\$ 1,626,126	\$ (7,273,327)
Net Cash Provided (Used) by Operating Activities		(8,079,341)	1,626,126	(6,453,215)
Cash Flows from Capital Financing Activities:				
Leases/SBITA Principal Payments		(399,121)	(1,366,780)	(1,765,901)
Interest Paid on Leases/SBITAs		(12,508)	(259,346)	(271,854)
Net Cash Provided (used) by Capital Financing				
Activities		(24,046,647)	(1,626,126)	(25,672,773)

### WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION REQUIRED SUPPLEMENTARY INFORMATION (RSI) (UNAUDITED) JUNE 30, 2023 AND 2022

Schodula of	Proportionate Share	of TDS Not Doneion	Liability (Accot)

	Commission's									Commission's	
	Proportionate									Proportionate	Plan Fiduciary
	Share as a							Co	mmission's	Share as a	Net Position
	Percentage of	Co	mmission's		State's		Total		Covered	Percentage of	as a Percentage
Measurement	Net Pension	Pro	oportionate	Pr	oportionate	Pr	roportionate	E	Employee	Covered	of Total Pension
Date	Liability		Share		Share		Share		Payroll	Payroll	Liability
June 30, 2014	0.014583%	\$	503,133	\$	1,136,780	\$	1,639,913	\$	481,678	1.044542205	65.95%
June 30, 2015	0.015889%		550,594		1,256,334		1,806,928		401,803	1.370308335	66.25%
June 30, 2016	0.015540%		638,666		1,216,489		1,855,155		420,900	1.517381801	61.42%
June 30, 2017	0.014018%		484,318		1,071,027		1,555,345		427,197	1.133711145	67.85%
June 30, 2018	0.013136%		410,140		1,062,694		1,472,834		414,810	0.988741834	71.20%
June 30, 2019	0.014360%		427,354		1,165,327		1,592,681		435,591	1.30489521	72.64%
June 30, 2020	0.016241%		523,113		1,139,161		1,662,274		336,839	1.553006036	70.89%
June 30, 2021	0.011389%		177,985		(397,908)		(219,923)		283,701	0.573054833	86.38%
June 30, 2022	0.010103%		259,855		397,205		657,060		304,414	0.853626969	77.78%

#### **Schedule of Employer Contributions**

Measurement Date	De	ctuarially termined ntribution	Actual htribution	De	ntribution eficiency Excess)	(	Covered Payroll	Actuarial Contribution as a Percentage of Covered Payroll
June 30, 2014	\$	67,161	\$ 72,252	\$	(5,091)	\$	481,678	15.00%
June 30, 2015		72,251	60,246		12,005		401,803	17.98%
June 30, 2016		60,246	59,269		977		420,900	14.31%
June 30, 2017		58,031	59,824		(1,793)		427,197	14.59%
June 30, 2018		58,298	62,226		(3,928)		414,810	14.05%
June 30, 2019		62,226	61,744		482		435,591	14.29%
June 30, 2020		67,191	44,755		22,436		336,839	16.32%
June 30, 2021		47,530	42,555		4,975		283,701	16.75%
June 30, 2022		48,800	45,662		3,138		304,414	16.03%

These schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

#### NOTE TO REQUIRED SUPPLEMENTARY INFORMATION

There are no factors that affect trends in the amounts reported, such as change in benefit terms or assumptions. With only six years reported in the required supplementary information, there is no additional information to include in notes. Information, if necessary, can be obtained from the CPRB Comprehensive Annual Financial Report.

### WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION REQUIRED SUPPLEMENTARY INFORMATION (RSI) (UNAUDITED) JUNE 30, 2023 AND 2022

#### Schedule of Proportionate Share of Net OPEB Liability (Asset)

	Commission's									Commission's	
	Proportionate									Proportionate	Plan Fiduciary
	Share as a							С	ommission's	Share as a	Net Position
	Percentage of	Co	ommission's		State's		Total		Covered	Percentage of	as a Percentage
Measurement	Net OPEB	Pı	oportionate	Pr	oportionate	Ρ	roportionate		Employee	Covered	of Total OPEB
Date	Liability		Share		Share		Share		Payroll	Payroll	Liability
June 30, 2017	0.125587%	\$	2,849,608	\$	585,312	\$	3,434,920	\$	10,511,110	27%	25.10%
June 30, 2018	0.130661%		2,544,578		567,888		3,112,466		8,294,347	31%	30.98%
June 30, 2019	0.125753%		2,086,405		401,023		2,487,428		8,300,063	25%	39.69%
June 30, 2020	0.121118%		534,965		115,534		650,500		8,078,598	7%	73.49%
June 30, 2021	0.125214%		(37,390)		(7,362)		(44,752)		8,125,937	0%	-1.79%
June 30, 2022	0.174700%		142,756		54,612		197,368		8,212,244	2%	93.59%

#### **Schedule of Employer Contributions**

								Actuarial
	Α	ctuarially			Co	ntribution		Contribution
Measurement	De	etermined		Actual	D	eficiency	Covered	as a Percentage
Date	Cc	ontribution	Co	ntribution	(	Excess)	Payroll	of Covered Payroll
June 30, 2017	\$	245,958	\$	245,958	\$		\$ 10,511,110	2.34%
June 30, 2018		242,367		260,968		(18,601)	8,294,347	2.92%
June 30, 2019		243,341		246,164		(2,823)	8,300,063	2.93%
June 30, 2020		234,106		230,598		3,508	8,078,598	2.90%
June 30, 2021		229,302		139,888		89,414	8,125,937	2.82%
June 30, 2022		184,601		111,840		72,761	8,212,244	2.25%

These schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

#### NOTE TO REQUIRED SUPPLEMENTARY INFORMATION

There are no factors that affect trends in the amounts reported, such as change in benefit terms or assumptions. With only three years reported in the required supplementary information, there is no additional information to include in notes. Information, if necessary, can be obtained from the RHBT financial statements.



## WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION COMBINING SCHEDULE OF NET POSITION JUNE 30, 2023

	Administrative Division	WVNET Division	Corporation	Eliminations	Combined
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES					
CURRENT ASSETS					
Cash and Cash Equivalents	\$ 58,080,963	\$ 6,034,184	\$ 8,257,931	\$ -	\$ 72,373,078
Appropriations Due from Primary					
Government	3,752,309	-	-	-	3,752,309
Accounts Receivable - Net	1,409,179	2,361,308	518,090	-	4,288,577
Lease Asset Receivable	-	-	1,288,730	-	1,288,730
Interest Receivable	1,214,920	21,948	14,877	-	1,251,745
Prepaid Expense	-	274,770	171,433	-	446,203
Receivable from Institutions -					
Current Portion	7,111,177				7,111,177
Total Current Assets	71,568,548	8,692,210	10,251,061	-	90,511,819
NONCURRENT ASSETS					
Cash and Cash Equivalents	13,299,335	-	-	-	13,299,335
Accounts Receivable Noncurrent	2,554,416	-	-	-	2,554,416
Lease Asset Receivable		-	5,196,684	-	5,196,684
Receivable from Institutions	30,361,547	-	-	-	30,361,547
Leased Assets - Net	297,294		-	-	297,294
SBITA Assets - Net	1,185,934	3,603,020			4,788,954
Capital Assets - Net	2,947,261	825,110	58,932,601		62,704,972
Total Noncurrent Assets	50,645,787	4,428,130	64,129,285		119,203,202
Total Assets	122,214,335	13,120,340	74,380,346	-	209,715,021
DEFERRED OUTFLOWS OF RESOURCES					
Deferred Loss on Refunding	11,419,957	-	-	-	11,419,957
Deferred Outflows Related to OPEB	143,041	202,113	-	-	345,154
Deferred Outflows Related to Pensions	101,279	14,061			115,340
Total Deferred Outflows of Resources	11,664,277	216,174			11,880,451
Total Assets and Deferred Outflows					
of Resources	\$ 133,878,612	\$ 13,336,514	\$ 74,380,346	\$ -	\$ 221,595,472

## WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION COMBINING SCHEDULE OF NET POSITION (CONTINUED) JUNE 30, 2023

	Administrative Division	WVNET Division	Corporation	Eliminations	Combined
LIABILITIES, DEFERRED INFLOWS, AND NET POSITION (DEFICIT)					
CURRENT LIABILITIES					
Accounts Payable	\$ 1,160,455	\$ 507,305	\$ 276,573	\$ -	\$ 1,944,333
Amounts Due to Institutions					
and Affiliates	1,276,255	-	-	-	1,276,255
Accrued Liabilities	357,400	172,238	118,129	-	647,767
Deposits	-	-	134,485	-	134,485
Compensated Absences -					
Current Portion	416,350	236,577	-	-	652,927
Unearned Revenue - Services	-	110,200	-	-	110,200
Interest Payable	8,907,273	-	-	-	8,907,273
Capital Lease Obligation	288,664	-	-	-	288,664
Notes Payable - Current Portion	-	-	650,165	-	650,165
SBITA Liability	384,328	1,526,189			1,910,517
Bonds Payable - Current Portion	16,573,176				16,573,176
Total Current Liabilities	29,363,901	2,552,509	1,179,352	-	33,095,762
NONCURRENT LIABILITIES					
Compensated Absences	192,299	91,493	-	-	283,792
Deferred Interest Payable	26,255,607	-	-	-	26,255,607
Net Pension Liability	259,856	-	-	-	259,856
OPEB Liability	67,713	75,043	-	-	142,756
Notes Payable	-	-	8,127,057	-	8,127,057
SBITA Liability	752,905	2,124,474			2,877,379
Bonds Payable	233,031,799				233,031,799
Total Noncurrent Liabilities	260,560,179	2,291,010	8,127,057		270,978,246
Total Liabilities	289,924,080	4,843,519	9,306,409	-	304,074,008
DEFERRED INFLOWS OF					
RESOURCES	000 000	000 740			007.040
Deferred Inflows Related to OPEB	320,896	286,716	-	-	607,612
Deferred Inflows Related to Pensions	39,094	80,425		-	119,519
Deferred Inflows Related to Leases			6,968,203		6,968,203
Total Deferred Outflows of Resources	359,990	367,141	6,968,203		7,695,334
Total Liabilities and Deferred Inflows					
of Resources	290,284,070	5,210,660	16,274,612	-	311,769,342
NET POSITION					
Net Investment in Capital Assets	(228,614,921)	825,110	50,155,379	227,959,721	50,325,289
Restricted - Expendable	67,609,634	-	-	-	67,609,634
Unrestricted	4,599,829	7,300,744	7,950,355	(227,959,721)	(208,108,793)
Total Net Position	(156,405,458)	8,125,854	58,105,734		(90,173,870)
Total Liabilities, Deferred Inflows of					
Resources, and Net Position	\$ 133,878,612	\$ 13,336,514	\$ 74,380,346	\$ -	\$ 221,595,472

<sup>(</sup>A) To reclass negative net assets invested in capital assets net of related debt to unrestricted net position.

## WEST VIRGINIA HIGHER EDUCATION POLICY COMMISSION COMBINING SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION YEAR ENDED JUNE 30, 2023

	Administrative Division	WVNET Division	Corporation	Eliminations		Combined
OPERATING REVENUES					_	
Institutional Collections	\$ -	\$ 3,118,342	\$ -	\$ -		\$ 3,118,342
Contracts and Grants:						
Federal	4,887,256	-	-	-		4,887,256
State	626,766	-	2,435,145	(1,985,254)	(B)	1,076,657
Private	364,500	-	-	-		364,500
Rental Income	-	-	5,755,382	-		5,755,382
Sales and Services of Educational Activities	-	3,575,279	-	(59,172)	(B)	3,516,107
Miscellaneous - Net			522,782		-	522,782
Total Operating Revenues	5,878,522	6,693,621	8,713,309	(2,044,426)		19,241,026
OPERATING EXPENSES						
Salaries and Wages	5,031,749	3,180,495	1,388,067	-		9,600,311
Benefits	905,297	475,420	423,237	-		1,803,954
Supplies and Other Services	6,448,562	3,266,487	1,850,832	(59,172)	(B)	11,506,709
Utilities	-	137,604	3,327,669	-		3,465,273
Depreciation and Amortization	993,766	384,813	2,180,765			3,559,344
Total Operating Expenses	13,379,374	7,444,819	9,170,570	(59,172)	-	29,935,591
OPERATING LOSS	(7,500,852)	(751,198)	(457,261)	(1,985,254)		(10,694,565)
NONOPERATING REVENUES (EXPENSES)						
State Appropriations	74,249,283	1,817,992	-	-		76,067,275
State Lottery Appropriations	52,013,911	-	-	-		52,013,911
Investment Income	2,308,467	162,014	-	-		2,470,481
Payments Made on Behalf of the Commission	166,020	102,489	-	-		268,509
Payments from Institutions:						
Interest	6,486,355	-	-	-		6,486,355
Other	456,239	-	-	-		456,239
Interest on Indebtedness Student Financial Aid and Other	(14,600,445)	(240,052)	(195,165)	-		(15,035,662)
Payments to Institutions	(108,867,887)	_	_	_		(108,867,887)
Federal Revenue	16,391,113	_	_	_		16,391,113
Other Nonoperating Revenues - Net	3,159,116	_	_	_		3,159,116
Net Nonoperating					-	
Revenues (Expenses)	31,762,172	1,842,443	(195,165)			33,409,450
INCOME (LOSS) BEFORE OTHER						
REVENUES, EXPENSES, GAINS,						
LOSSES, OR TRANSFERS	24,261,320	1,091,245	(652,426)	(1,985,254)		22,714,885
PAYMENTS AND TRANSFERS TO INSTITUTIONS AND OUTSIDE ENTITIES	(1,774,009)	_	_	1,985,254	(B)	211,245
O TORO AND GOTOIDE ENTITLES	(1,114,009)			1,300,204	(2)	211,240
INCREASE (DECREASE) IN NET POSITION	22,487,311	1,091,245	(652,426)	-		22,926,130
Net Position - Beginning of Year, Restated	(178,892,769)	7,034,609	58,758,160		-	(113,100,000)
NET POSITION - END OF YEAR	\$ (156,405,458)	\$ 8,125,854	\$ 58,105,734	\$ -	:	\$ (90,173,870)

<sup>(</sup>B) To eliminate inter-entity revenue/expense.



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

West Virginia Higher Education Policy Commission Charleston, West Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the West Virginia Higher Education Policy Commission (the Commission) as of and for the year ended June 30, 2023, and the related notes to the financial statements and have issued our report thereon dated October 13, 2023. Our report includes a reference to other auditors who audited the financial statements of the West Virginia Regional Technology Park Corporation, as described in our report on the Commission's financial statements. This report does not include the results of the other auditors testing of internal control over financial reporting or compliance and other matters that are reported on separately by the auditors of the West Virginia Regional Technology Park Corporation.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

King of Prussia, Pennsylvania October 13, 2023